- Thursday, 21 September 2023
- 2 (10.00 am)

1

- 3 LADY SMITH: Good morning.
- We turn now to the next of this week's witnesses,
- 5 and that's again somebody who we have heard from before
- 6 I think, Mr Sheldon.
- 7 MR SHELDON: Yes. Ms Allison.
- 8 LADY SMITH: Maree Allison, is it?
- 9 MR SHELDON: That's right.
- 10 LADY SMITH: Is she ready to give evidence?
- 11 MR SHELDON: She is ready.
- 12 LADY SMITH: Thank you.
- 13 Maree Allison (sworn)
- 14 LADY SMITH: Good morning.
- 15 Could I ask you to raise your right hand and repeat
- 16 after me.
- 17 (The witness was sworn)
- 18 LADY SMITH: Do sit down and make yourself comfortable.
- 19 First of all, welcome back, and thank you for being
- 20 prepared to come back. It is really helpful to have you
- 21 here for Phase 8, in addition to the evidence you have
- 22 already been so good as to let me have.
- 23 You know how we run the evidence. You know that we
- 24 will take evidence from you at the moment for about
- an hour and a half, have a break for 15 minutes or so

- and then carry on. And you must speak up, if you have
- 2 any questions yourself, or if you need a break at any
- 3 other time, just let me know.
- I think I am right in saying when you were here the
- 5 last time you invited me to call you by your first name,
- 6 do I have that right?
- 7 A. Yes, that's right, thank you.
- 8 LADY SMITH: Maree, if you are ready I will hand over to
- 9 Mr Sheldon and he will take it from there, is that all
- 10 right?
- 11 A. Yes.
- 12 LADY SMITH: Thank you.
- 13 Mr Sheldon.
- 14 MR SHELDON: Thank you, my Lady.
- 15 Questions from Mr Sheldon
- 16 MR SHELDON: Are you, comfortable, Maree, with me calling
- 17 you Maree?
- 18 A. Yes, of course.
- 19 Q. Thank you.
- 20 Maree, I think you have given evidence to the
- 21 Inquiry twice already, that was in the boarding schools
- 22 and foster care case studies?
- 23 A. Yes, that's right.
- 24 MR SHELDON: For the record, my Lady, those were Days 212
- 25 and 280.

- 1 LADY SMITH: Thank you.
- 2 MR SHELDON: Maree, although you are an old hand at this,
- 3 this is my first time in this forum, so if there is
- 4 anything that I am asking you or saying to you that is
- 5 not clear, please do just say and I will try to rephrase
- 6 or go back.
- 7 Maree, in this case study we are looking at a range
- 8 of residential care settings, broadly accommodation
- 9 provided or used by the State for children who have
- 10 committed offences, or have been found in need of care
- 11 and protection. The shorthand for this study within the
- 12 Inquiry has become "the secure care study", but of
- 13 course historically there were many more types of
- 14 establishments than that.
- But at this time would I be right in thinking that
- 16 perhaps secure care, special residential schools and
- 17 children's homes are the main categories of residential
- 18 child care that you would be interested in as
- 19 regulators?
- 20 A. Yes, that's right.
- 21 Q. I think you have previously provided a CV and
- 22 biographical details, and that was in the foster care
- 23 setting. Briefly, I think you work as Director of
- 24 Regulation with the SSSC, is that right?
- 25 A. I am currently the Acting Chief Executive, but my

- substantive role is Director of Regulation.
- 2 Q. All right, thank you. The Director of Regulation post
- 3 covers issues of registration, fitness to practise, and
- 4 hearings, that's to say fitness to practise hearings, is
- 5 that right?
- 6 A. Yes, that's right.
- 7 Q. The SSSC also has a role in setting core standards and
- 8 skill sets for workers, but I will have a few questions
- 9 about qualifications and standards later. Are you happy
- 10 to speak about those issues --
- 11 A. (Nods)
- 12 Q. -- today?
- 13 A. I will do my best.
- 14 Q. All right, thank you. Just to reiterate what I think
- 15 you have already told us, the SSSC has no monitoring or
- inspection role. I think it is the case that you rely
- on referrals to take disciplinary action?
- 18 A. Yes, that's right.
- 19 Q. All right. And it is the Care Inspectorate who deals
- 20 with monitoring of staff and recruitment practices, and
- 21 so on?
- 22 A. Yes, the Care Inspectorate monitors the care services
- 23 and we respond to referrals about the registered
- 24 workforce.
- 25 Q. All right, thank you.

- 1 Maree, you have very helpfully provided a further
- 2 submission for this, tailored to our particular case
- 3 study here. The Nuix number is SSC-000000046. Do you
- 4 have a copy of that in front of you?
- 5 A. Yes, I do.
- 6 Q. All right, thank you.
- We see that there is an introduction. You tell us
- 8 a little bit about the SSSC and you then go on to
- 9 part B, the legislation and registration framework.
- 10 Maree, I am not going to spend very much time on this.
- I think you have already been through much of the
- 12 legislative and regulatory background. But could
- 13 I summarise the three main threads of the SSSC functions
- 14 as being registration, education and training and
- 15 regulation and fitness to practise?
- 16 A. Yes.
- 17 Q. You go on to look at the legislative background. You
- 18 mention the 2001 Act, and pick out in particular two
- 19 sections of that, section 44 and section 77, about
- 20 social service workers and the definition of a social
- 21 service worker.
- Just one matter I would like to pick out there in
- 23 relation to section 77. It perhaps bears emphasising
- that inspectors are persons regulated by the SSSC; is
- 25 that right?

- 1 LADY SMITH: Can we go down a little bit on the screen,
- 2 because --
- 3 MR SHELDON: I am sorry, my Lady.
- 4 LADY SMITH: -- we will get to section 77 if we do. It is
- 5 under the Regulation of Care (Scotland) Act 2001. Thank
- 6 you.
- 7 A. Yes, that's correct. Authorised officers, authorised
- 8 persons under the Care Inspectorate legislation are
- 9 required to be registered with the SSSC and to obtain
- 10 the appropriate qualification.
- 11 MR SHELDON: Does that mean that in theory, at least,
- inspectors could be subject to SSSC disciplinary action?
- 13 A. Yes, that's correct.
- 14 Q. For example, if they had appeared to miss something
- 15 obvious that was wrong in a care service?
- 16 A. Yes, the Care Inspectorate I think, or somebody else,
- 17 could make a referral to us saying that as part of their
- 18 role an inspector had not worked to the appropriate
- 19 standard.
- 20 Q. All right. So that would be more, really, a matter of
- 21 deficient professional practice, rather than misconduct,
- 22 per se?
- 23 A. Yes, that's right.
- 24 Q. All right.
- 25 At paragraph 7, page 4, you go on to mention that

- 1 the 2005 order, The Regulation of Care (Social Service
- Workers) Order 2005, prescribes the descriptions of
- 3 other social service workers who are eligible to
- 4 register with the SSSC, but just for clarity, for
- 5 workers in the social care sector, certainly those
- 6 working with children, am I right in thinking that
- 7 registration would be mandatory?
- 8 A. Yes, registration is mandatory through a responsibility
- 9 on the employer to only employ people who are
- 10 registered, if they are fulfilling the function.
- 11 Employers do have a six-month grace period after
- 12 an individual starts employment in order for that
- individual to obtain registration, but after that if
- 14 they are employing somebody who is not registered, and
- 15 there isn't a reasonable excuse, then it is potentially
- 16 a criminal offence.
- 17 Q. All right, thank you. I was going to ask you about the
- 18 grace period. I think in the boarding schools study you
- 19 mentioned to my colleague, Mr Brown, that there had been
- 20 some consideration of reducing that period?
- 21 A. (Nods)
- 22 Q. Is that something that has been taken forward, or is it
- 23 something that is still under consideration?
- 24 A. Yes, it is something that we have requested be taken
- 25 forward, and the Scottish Government are considering

- 1 making changes to the statutory instrument. The
- 2 approach that we are hoping will come into force next
- 3 year would put a requirement on the individual worker to
- 4 apply for registration within three months of starting
- 5 employment, and then the six-month grace period for
- 6 an employer would still remain.
- 7 Q. All right, thank you.
- 8 You then go on, towards the bottom of page 4 of your
- 9 submission, to deal with the various categories of
- 10 residential care workers, both managers, supervisors and
- 11 also workers. There is a distinction, of course,
- 12 between social workers, residential care workers and
- 13 residential school care workers.
- I don't want to take you to that in detail, but do
- 15 I understand correctly that the difference between
- 16 residential child care services and residential school
- 17 care accommodation services depends essentially on
- 18 whether the service provides an element of personal care
- 19 or support?
- 20 A. Yes, yes, I think that would be a fair summary of that
- 21 complicated legislative framework.
- 22 Q. All right. Setting aside social workers for the moment.
- 23 A. Yes.
- 24 Q. What do we mean by "personal care or support" in this
- 25 context? I think there may be legislative provision for

- 1 that, but perhaps you can outline what's meant by that?
- 2 A. Yes, I think that means where an individual has
- 3 particular needs that require additional support, so
- 4 they may have experienced trauma, they may have
- 5 a disability. So something that requires something
- 6 additional to, I suppose, the general population of
- 7 children.
- 8 Q. All right. Because I was going to say that in
- 9 residential schools it would be quite hard to see why
- 10 the support given to pupils as an everyday matter might
- 11 not qualify as personal care or support. So, as far as
- 12 you are concerned, this is something over and above
- ordinary support that a parent might give to a child?
- 14 A. Yes, that's right.
- 15 Q. All right.
- 16 Again, for reference, my Lady, the particular
- 17 definition of "personal care" is in schedule 12 of the
- 18 2010 Act.
- 19 LADY SMITH: Thank you very much.
- 20 MR SHELDON: That's paragraph 20.
- I suppose the follow-up question to that one is just
- 22 looking at these different categories of worker, for
- 23 your purposes -- and I suppose our purposes today --
- 24 does it particularly matter for regulatory matters which
- 25 category a worker falls into?

- 1 A. It only matters insofar as if there is a difference in
- 2 the qualification requirement.
- 3 Q. Right. So their particular role and status determines
- 4 the qualification that they require in order to maintain
- 5 registration; is that right?
- 6 A. Yes, that's right.
- 7 Q. All right, thank you.
- 8 Moving on, then, to page 6 of your report. You are
- 9 dealing with the size of the register. This is now
- 10 paragraph C, so it is towards the foot of page 6. You
- deal there with both the numbers on the register and
- 12 also the percentage of the particular workers who are
- 13 now qualified. I think you have told us on previous
- 14 occasions that --
- 15 LADY SMITH: Is this actually showing up on page 5? I think
- 16 it might be 5.
- 17 MR SHELDON: It is page number, certainly on my copy, my
- 18 Lady, it is --
- 19 LADY SMITH: The bottom. In the middle at the bottom.
- 20 MR SHELDON: Certainly it is section C --
- 21 LADY SMITH: That's it.
- 22 MR SHELDON: -- starting with the number 9.
- 23 LADY SMITH: Yes, that's showing up as page 5.
- 24 MR SHELDON: All right, I'm sorry, my Lady, it is a problem
- 25 with my copy of this then. So apologies for that.

- 1 LADY SMITH: I think the copy you have is a page ahead per
- 2 number, so if you allow for the possibility that --
- 3 MR SHELDON: It seems so, my Lady.
- 4 LADY SMITH: -- in the system we have loaded up at the
- 5 moment it is a page behind. That's fine.
- 6 MR SHELDON: All right, thank you, I will try and factor
- 7 that in.
- 8 LADY SMITH: Yes.
- 9 MR SHELDON: At paragraph 9 at all events you are talking
- 10 about numbers on the register and the percentage who are
- 11 qualified. I think we see that the bulk of workers,
- 12 really, from these numbers are social workers and that,
- of course, as I think you have told us previously, this
- is a qualifications-based register,
- 15 a qualifications-based system. We see that of managers
- of residential child care services, 60 per cent are now
- 17 qualified, 59 per cent for supervisory workers in
- 18 residential child care and 49 per cent for residential
- 19 child care workers.
- I think on previous occasions you have told us about
- 21 the issues with getting people qualified, that when they
- get employment there is an inevitable time lag before
- 23 they obtain a qualification. Have I understood that
- 24 correctly?
- 25 A. Yes, that's right. It is normally five years after

- 1 registration that they have to obtain the qualification.
- 2 Q. All right. But I think you also told the Inquiry during
- 3 the boarding schools hearings --
- 4 LADY SMITH: Just to track this through, we talked earlier
- 5 about allowing a time lag of months, six, you hope it
- 6 will go down to three, for getting registered. And then
- 7 you accept that the person getting registered may not
- 8 yet have their qualification?
- 9 A. That's right.
- 10 LADY SMITH: And they are allowed five years for getting
- 11 a qualification?
- 12 A. Yes, currently five years, my Lady.
- 13 LADY SMITH: Right, thank you.
- 14 MR SHELDON: Thank you, my Lady.
- 15 LADY SMITH: Thank you Mr Sheldon.
- 16 MR SHELDON: That's where I was going with that, actually.
- 17 LADY SMITH: Sorry.
- 18 MR SHELDON: It is another question about the time period.
- 19 There is the five-year grace period, and I think
- 20 again you had mentioned that there was some
- 21 consideration to be given to reducing that grace period.
- 22 Again, is that something that's being looked at and
- 23 taken forward?
- 24 A. Yes, we are considering that at the moment and looking
- 25 to make final decisions around it over the course of

- 1 probably by the end of the year.
- 2 Q. Sorry, the end of this year?
- 3 A. The end of this year, yes.
- 4 Q. All right, thank you.
- 5 A. The policy intention I think was that as we were
- 6 bringing different groups on to the register who were
- 7 already in the existing workforce, there had to be
- 8 an appropriate period of time to allow them to obtain
- 9 what was a new qualification for that workforce, and
- 10 also sufficient time for there to be providers of the
- 11 qualification. Now that everyone who it is intended to
- 12 be registered is now registered, we are at that point of
- 13 looking at whether five years is too long and now it
- 14 should be reduced down. One of the things that is
- 15 relevant to it is that this is a practice-based
- 16 qualification that we ask people to do, so people are
- 17 expected to be in practice and be able to demonstrate
- 18 their learning and understanding and competency through
- 19 their practice. So people have to work whilst also
- 20 studying and then demonstrating what they have learned
- 21 through their practice. So there is a period of time
- 22 that is required to happen in order for them to be able
- 23 to demonstrate that.
- 24 LADY SMITH: Have you also had to liaise with employers to
- 25 get them on board?

- 1 A. Yes, yes, we are speaking to employers about, for them,
- 2 that impact on service delivery. If you are allowing
- 3 individuals in the workforce to be released to go and
- 4 carry out studying, and also concerns about things like
- 5 access to funding for qualifications. So it is
- 6 a complex picture to set that time period appropriately.
- 7 LADY SMITH: Are any of the employers actually qualified to
- 8 deliver any of the necessary training for getting the
- 9 qualification?
- 10 A. Yes. Some services become SVQ assessor centres
- 11 themselves, so they do then train their own staff.
- 12 I think that tends to be larger services who would
- 13 develop that approach.
- 14 LADY SMITH: Yes, thank you.
- 15 MR SHELDON: Just following up on that, if I may, my Lady.
- 16 LADY SMITH: Please do.
- 17 MR SHELDON: Does that imply, then, that employers are doing
- 18 the continuous assessment, if I have understood
- 19 correctly what actually happens, that they are the ones
- 20 who would be monitoring the employee on the job to make
- 21 sure that their practice is consistent with their
- 22 training?
- 23 A. Yes, I think if you are an SVQ assessor centre -- I say
- 24 this because the SSSC is an SVQ assessor centre for our
- 25 own staff carrying out some SVQs -- then the SQA, the

- 1 Scottish Qualifications Authority, do have a role in
- 2 ensuring that you are carrying out that assessment
- 3 appropriately and fairly and ensuring that the staff
- 4 members that are going through it are achieving the
- 5 right standard.
- 6 Q. Thank you, that was my next question. So the SVQ
- 7 provides the independent monitoring of that process?
- 8 A. The SQA.
- 9 Q. The SQA, I beg your pardon.
- 10 A. Yes, yes.
- 11 Q. Thank you.
- 12 At all events, just looking at the raw numbers of
- 13 those who qualified, I think you told us previously that
- 14 at the establishment of the SSSC only about 20 per cent
- of the workforce had relevant qualifications?
- 16 A. Yes, I think that's right, yes.
- 17 Q. Compared to that, can we say that there has been fairly
- 18 significant progress in getting the workforce qualified?
- 19 A. Yes, yes, there definitely has.
- 20 Q. All right. I suppose that might accelerate further if
- 21 the five-year grace period is reduced?
- 22 A. Yes.
- 23 Q. Is that right?
- 24 A. We would expect it would, subject to turnover levels
- 25 within different sectors, which is quite an important

- 1 factor.
- 2 Q. Can you give us any comment about turnover levels? We
- 3 have some evidence in your submission later about
- 4 statistics in the workforce. Can we take anything from
- 5 that about turnover levels?
- 6 A. I haven't looked specifically at turnover levels for
- 7 this part of the register. I do know adult social care
- 8 has the highest level of turnover --
- 9 Q. All right.
- 10 A. -- but I can provide information to the Inquiry, if
- 11 that's helpful.
- 12 Q. That would be helpful, thank you.
- Just turning to that, if we may. You are dealing
- 14 with this at paragraph 11. You published a data report,
- "The residential child care report: the workforce,
- 16 services, providers and looked after children". The
- 17 reference to that is SSC-000000075.
- 18 Thanks very much.
- 19 If we could go to, first of all, to page 4 of that,
- 20 please. At paragraph 1.1, I think you say there:
- 21 "The overarching aim of this report is to provide
- 22 greater insight into the residential child care sector
- 23 in Scotland. It does that by bringing together
- 24 information on the workforce, numbers ... and
- 25 providers."

- 1 You note:
- 2 "This is the first time we have produced a report
- 3 like this on any part of the social service sector."
- 4 Could I just ask you what the driving force behind
- 5 that was, what the thinking behind producing this report
- 6 was?
- 7 A. Yes, I am so sorry, I am not sure of the background as
- 8 to why it was that specific sector that was chosen for
- 9 this report. I would be speculating to say it was
- 10 related to The Promise, so I can come back and confirm
- 11 that.
- 12 Q. All right, well, we are going to look at The Promise and
- 13 some of the documents surrounding that a little later
- on, so we can perhaps come back to that.
- 15 In the meantime, could we turn, please, to page 6,
- 16 which should, I think, be the key findings. Yes. Do we
- 17 see there that, first bullet point:
- 18 "The overall residential child care workforce has
- increased by [my eyesight is not what it once was]
- 20 16 per cent since 2010."
- 21 A. Yes.
- 22 Q. Is that right?
- 23 A. Yes, 16 per cent.
- 24 Q. It has increased across a range of different types of
- 25 employer, but the number of children and young people in

- 1 residential care has decreased, and although residential
- 2 child care services have increased quite significantly
- 3 since 2010, the number of residential special schools
- 4 and secure accommodation services fell by 5 and
- 5 29 per cent respectively. Does it seem that that
- 6 particular category, residential special schools and
- 7 secure, are, as it were, bucking the general trend?
- 8 A. Yes, and I'm sure the Care Inspectorate will give much
- 9 more detailed evidence around this, but reflecting the
- 10 move to children who do need to come into staying in
- 11 a residential child care service, that being done in
- 12 a way as a much more homely setting. So we see the
- increase of those types of smaller settings and
- 14 a decrease in the ones that are larger or secure-type
- 15 settings.
- 16 Q. Yes. If we could just scroll down to the foot of that
- page, please. Over the page, please, to page 7.
- There is the overview, and if we scroll down we see
- 19 those trends reflected, I think, in tabular form. We
- 20 can see the reduction in the number of young people and
- 21 if we could scroll down again, please, that's where you
- give the sources of the data that you are providing.
- 23 If we could go now to page 13.
- 24 LADY SMITH: Just as that page is coming up, this is
- 25 interesting that you have a data sharing agreement with

- 1 CI, so that they can let you have the data that comes in
- on the annual returns that have to go to them.
- 3 A. Yes, that's right.
- 4 LADY SMITH: And you don't have to do your own exercise
- 5 then?
- 6 A. Yes, that's right. We are a national statistics
- 7 provider, so ensuring we have those data sharing
- 8 agreements and getting that regular and consistent type
- 9 of data to enable us to monitor changes over time is
- 10 an important part of our role.
- 11 LADY SMITH: Of course, yes. Thank you.
- 12 MR SHELDON: Thank you, my Lady.
- This is just, really, a summary of the findings, and
- again we have a table which I think is helpful in this
- 15 context. So that we see that children in young people's
- 16 homes, the number of staff has increased significantly
- in the time period. But, again, the number of staff in
- 18 residential special schools and secure accommodation has
- 19 reduced significantly.
- 20 Can I just ask you about that, and if you can help
- 21 us at all on this it would be very interesting to know,
- 22 do we know where workers no longer employed in secure
- 23 care have gone? In short, are they lost to the
- 24 workforce, in effect?
- 25 A. I couldn't say for sure. I would have thought they

- would probably be working in other types of residential
- 2 child care services, but I couldn't say for sure.
- 3 Q. It is just that secure care in particular is really
- 4 quite a specialised function, and those with experience
- 5 in that, I dare say will have a particular skill set.
- 6 We know that it is the Government's ambition to move all
- 7 people from young offender institutions into secure
- 8 care. Does this imply that there might be a problem
- 9 with staff in that event?
- 10 A. In terms of there being insufficient staff in that
- 11 event?
- 12 Q. Yes.
- 13 A. I would hope that would be part of planning by the
- 14 Scottish Government to ensure that there were sufficient
- 15 skilled staff to provide the numbers required --
- 16 Q. All right.
- 17 A. -- if that policy was implemented.
- 18 Q. I suppose if it was possible to re-recruit those with
- 19 experience, then that is a relatively quick fix, but if
- 20 they have to be retrained then that is a longer-term
- 21 project, is that right?
- 22 A. I would assume so, yes.
- 23 Q. All right.
- 24 I think it is perhaps just to note at that point
- 25 that along with the reduction in the amount of secure

- care accommodation, I think we have heard recently that
- another secure care facility has closed, that is the
- 3 Edinburgh Secure Services, are you aware of that, Maree?
- 4 A. No, I wasn't, actually. Has it closed? Okay.
- 5 Q. That, I guess, will further emphasise this reduction in
- 6 the available accommodation and potentially staff too?
- 7 A. Yes, it will.
- 8 Q. Moving on, then, to -- I beg your pardon, it is not
- 9 a passage, it is page 21, please.
- This is just really a summary, I think, noting again
- 11 that children and young people living in residential
- 12 child care services have decreased, but at the same time
- 13 the number of staff has increased. We have seen that
- from the tables above. Again, does that imply anything
- about staff, the ratio of staff to children, or can we
- 16 not tell that from these figures?
- 17 A. I think to me that is demonstrating that drive towards
- 18 children being in smaller settings, and therefore there
- 19 would be a higher ratio of staff to children.
- 20 Q. All right, thank you.
- 21 A. As I say, the Care Inspectorate will, I think, have
- 22 clearer evidence, I suspect, on that.
- 23 Q. All right, we can ask them about that.
- Over the page to page 22, please. That's the
- 25 conclusion and future actions. In the second

- substantive paragraph there:
- 2 "The reasons for this are not immediately apparent."
- 3 Is it possible to say anything about why there has
- 4 been this substantial staff increase while the numbers
- 5 of children has fallen, albeit fairly slightly?
- 6 A. Yes, I think I appreciate the report is saying it is not
- 7 immediately apparent, but it is confirming that
- 8 reflection that there has been a move towards children
- 9 being in smaller, more homely environments, which will
- 10 necessitate then that higher ratio.
- 11 Q. Yes. Scroll down again, please. I think you also
- 12 highlight there that there are differences in the
- 13 distribution of residential child care services across
- 14 Local Authorities. It does seem that there are
- 15 differing levels of provision in different Local
- 16 Authority areas; is that right?
- 17 A. Yes, yes.
- 18 Q. All right.
- 19 You then go on to look at the future actions. So
- 20 the first one is:
- 21 "Discuss with the Scottish Government the
- 22 possibility of standardising definitions to ensure that
- 23 data can be more fully compared with data on the
- 24 workforce."
- 25 This is in essence a work in progress, is that fair

- 1 to say?
- 2 A. Yes, definitely.
- 3 Q. All right, thank you.
- 4 LADY SMITH: Again, interestingly you highlight the
- 5 importance, I think, of collaborative working, not just
- 6 with the Care Inspectorate, but also with Scottish
- 7 Government, so that they can share with you anything,
- 8 that they can properly disclose about their thinking --
- 9 A. Yes, my Lady.
- 10 LADY SMITH: -- their policy changes and suchlike.
- 11 MR SHELDON: Thank you, my Lady.
- 12 LADY SMITH: Mr Sheldon.
- 13 MR SHELDON: Just to round this off, at paragraph 5 there
- 14 you are intending to:
- 15 "Undertake analysis of SSSC registration data to
- 16 better understand the movement of staff within the
- 17 sector."
- 18 I think that's perhaps coming back to the point
- 19 about where are these staff going, what happens to them,
- 20 do they move within the sector or do they move out of it
- 21 altogether. I think it would be very helpful to know
- 22 more about that if there are decisions to be made about
- 23 resourcing, particularly in secure care. Can you give
- 24 us any indication of how long work on that project might
- 25 now take?

- 1 A. We have started work on that, focusing on adult social
- 2 care at the moment, where there are more critical
- 3 recruitment challenges. And have been doing that work
- 4 of looking at if people are indeed moving from the
- 5 private and voluntary sector into public providers. So
- 6 now we have been doing that work, we will be moving on
- 7 over the course of this financial year to the end of,
- 8 probably, April to look at other parts of the register.
- 9 We will hopefully have information we will be able to
- 10 provide to the Inquiry before this phase is concluded.
- 11 Q. All right, thank you very much.
- 12 If we can move on, then, to section D. This is,
- 13 well, I think it must be page 6 -- is it page 6? My
- 14 pagination is slightly out, I'm afraid.
- 15 Sorry, I beg your pardon, we are now back to
- 16 SSC-000000046. Yes, so it is the section about
- 17 qualification requirements. I think we know from your
- 18 previous evidence that social workers have to be
- 19 qualified before applying for registration.
- 20 13:
- 21 "All other register parts are defined by employment
- 22 status. They can only apply for registration once in
- 23 eligible employment."
- 24 That's back to the point about the six-month grace
- 25 period?

- 1 A. Yes.
- 2 Q. And they only remain on the register if employed in that
- 3 eligible employment.
- 4 On the next page, again, you have a table which sets
- 5 out the relevant qualification standards. So SCQF
- 6 level 9 or 10 for management posts.
- 7 I beg your pardon, I am now on page 8, so it may be
- 8 page 7?
- 9 LADY SMITH: 7, yes.
- 10 MR SHELDON: Yes.
- 11 LADY SMITH: You need to go up, because there are two
- 12 paragraphs above 16.
- 13 MR SHELDON: If we can navigate our way back to section D,
- 14 which is headed "Qualification requirements". That's
- page 6. Then, just scrolling down, I think we see the
- 16 table there.
- 17 LADY SMITH: Yes.
- 18 MR SHELDON: Thank you very much. That's telling us that of
- 19 course social workers require a BA degree in social
- 20 work, and there are various qualification levels for
- 21 managers, supervisors and workers. Broadly speaking,
- 22 management and supervisory posts are level 9 or in some
- 23 cases 10. At present workers it is level 7, SVQ
- 24 level 7.
- 25 A. Yes.

- 1 Q. But in all cases we have again the five-year period for
- 2 them to gain whatever qualification is necessary?
- 3 A. Yes.
- 4 Q. And we have talked about that a little already.
- 5 At paragraph 14, just below the table, you note that
- 6 the relevant practice area for the level 7 award for
- 7 those working in secure or residential care is
- 8 practitioner, children and young people in secure or
- 9 residential care.
- 10 It won't actually do it in this hearing setting, but
- 11 do we understand that the heading "Practitioner,
- 12 children and young people" and so on, it is
- 13 a hyperlink --
- 14 A. Yes, that's right.
- 15 Q. -- to your web page?
- 16 A. Yes, that's right.
- 17 Q. Does that web page give details of the modules that form
- 18 that particular course, leading to the qualification?
- 19 A. I think it does. Or it may then take you on to, I think
- 20 it is the SQA have a website that contains the National
- Occupational Standards that have the core units for
- 22 these different qualifications.
- 23 Q. All right, thank you. You refer in the second line of
- 24 paragraph 14 to the core units, HSC034. That's
- 25 promoting safeguarding, and that's perhaps an obvious

- 1 one.
- You also mention another core unit, which is
- 3 promoting effective communication. It is perhaps
- an obvious question, but why is that thought to be
- 5 an important element of that particular module, or
- 6 particular course?
- 7 A. The promoting effective communication?
- 8 O. Yes.
- 9 A. Just because of the importance if you are dealing with
- 10 children, particularly if they are in secure or
- 11 residential care, and will have challenging backgrounds,
- 12 possibly challenging behaviour, that to be able to
- 13 communicate effectively with them is just going to be so
- 14 crucial.
- 15 Q. You note in particular that what's thought to be
- 16 important in that context is communication in a way that
- 17 shows that the worker values and respects the child; is
- 18 that right?
- 19 A. Yes, that's right, yes.
- 20 Q. Am I right in thinking that that there is another module
- 21 in that course which is about developing practice
- 22 through reflection and learning?
- 23 A. Yes, I think that's right.
- 24 Q. All right. Thank you. Again, perhaps you can just talk
- 25 us through why that is thought to be an important

- 1 element of that particular course?
- 2 A. Yes, reflective practice is important across all of the
- 3 qualifications for the workforce. We consider that it
- 4 is absolutely crucial that people are able to reflect on
- 5 their experience and that's one of the best ways of
- 6 learning from it and developing improved practice.
- 7 Q. Is there any significance of that, or is that
- 8 a philosophy, as it were, which is taken through to the
- 9 disciplinary process, and the sanctions process in
- 10 particular?
- 11 A. Yes, a philosophy is perhaps a good way to define it and
- 12 it is indeed taken through to the fitness to practise
- 13 process.
- 14 Q. So that one option in a disciplinary hearing, or after
- 15 a disciplinary hearing, depending on the seriousness of
- 16 what's occurred, that a condition of continued
- 17 registration might be a period of reflection, practice
- 18 and so on?
- 19 A. Yes, that's quite common, that an outcome from a fitness
- 20 to practise investigation would be a requirement to
- 21 complete a reflective account, or indeed it may be that
- 22 a potentially serious concern would be something that
- 23 would not result in a sanction if the practitioner had
- 24 already reflected deeply upon it and was able to provide
- 25 reassurance that through that reflection they understood

- the seriousness, and that the behaviour wouldn't be
- 2 repeated.
- 3 LADY SMITH: Maree, you just referred to a requirement to
- 4 keep a reflective account. Tell me a little more about
- 5 that.
- 6 A. Yes, so a condition -- one of the sanctions through the
- 7 fitness to practise process can be a condition, and one
- 8 of the conditions that is regularly used is
- 9 a requirement that people complete a reflective account,
- 10 where they talk about whatever it was that happened,
- 11 their reflections on it now, how they would give
- 12 a reassurance that it wouldn't happen again, and that
- 13 reflective account is then assessed by SSSC staff to
- 14 ensure that they feel that that is adequately showing
- 15 that the public could be reassured that the behaviour
- 16 wouldn't be repeated.
- 17 LADY SMITH: Is that an account that they are expected to
- 18 put into writing, or is it gathered at a meeting with
- 19 them?
- 20 A. It is expected to be submitted, normally in writing but
- 21 if an individual found another method was more
- 22 appropriate for them we would accept another form. But,
- yes, it is something that is completed by them,
- 24 submitted afterwards and then assessed by our staff.
- 25 LADY SMITH: When you say reflective practice is important

- across all the qualifications for your workforce, are
- 2 you talking about that being a routine that should be
- 3 part of their working life?
- 4 A. Yes. We expect that that is something that's embedded
- 5 as an approach through qualification, through all of the
- 6 qualifications, but also we expect as part of continuous
- 7 professional learning that a big part of that is about
- 8 reflecting on your practice and thinking about how you
- 9 would improve it.
- 10 LADY SMITH: Are there any particular ways in which you
- 11 expect them to carry out the reflective practice?
- 12 A. I don't think we currently mandate any particular ways,
- 13 I think it is quite broad, whether people are doing it
- in peer groups, with their line manager, yes, different
- 15 ways.
- 16 LADY SMITH: Thank you.
- 17 MR SHELDON: If I may just follow up briefly on that, Maree,
- do we take it that there is no requirement to keep
- 19 a logbook in the same way that a pilot might have to
- 20 keep a log of every flight, and so on?
- 21 A. You are required to keep a log of your continuous
- 22 professional learning, and the SSSC does sample --
- 23 Q. All right.
- 24 A. -- people's continuous professional learning, in
- 25 a similar way to the Law Society.

- 1 Q. All right thank you.
- 2 Moving on to paragraph 15, you note, and I think you
- 3 gave some evidence about this in a previous hearing, you
- 4 note that you developed the standard for residential
- 5 child care as a new benchmark to underpin a level 9
- 6 award for the whole residential child care workforce.
- 7 Just pausing briefly, if that was to come to pass that
- 8 would mean that the table that we have just seen would
- 9 essentially have level 9 qualifications for all these
- 10 categories of worker, is that right?
- 11 A. Yes, that's right. The practice qualification for all
- of them would be level 9.
- 13 Q. All right.
- 14 You note, again paragraph 15:
- 15 "This arose out of the Scottish Government's
- 16 acceptance of the recommendations of the National
- 17 Residential Child Care Initiative report in 2009."
- 18 And again:
- "In November 2016, the Scottish Government decided
- 20 to pause implementation pending the Independent Care
- 21 Review. The [ICR] did not make a specific
- 22 recommendation and the Scottish Government have not yet
- 23 decided on implementation."
- 24 I want to look at that a little bit, and there are
- 25 perhaps a number of documents to look at surrounding

- 1 this issue. If I can ask you first of all to look at
- 2 SSC-000000051, this is a document from a Council agenda,
- 3 a Council report, in January 2017. I think this gives,
- 4 really, an account or an update on the progress, or lack
- of it, towards the national standard, is that right?
- 6 A. Yes, that's right.
- 7 LADY SMITH: Just for the transcript, this is a SSSC
- 8 document?
- 9 MR SHELDON: It is a SSSC document, my Lady. We can see
- 10 that it is a report intended to provide the Council with
- an update on progress with implementing the level 9
- 12 qualification. I will try to get that in front of me as
- 13 well.
- 14 LADY SMITH: The October 2016 announcement of Scottish
- 15 Government referred to is, of course, the announcement
- of the establishment of the Independent Care Review?
- 17 A. Yes, my Lady.
- 18 MR SHELDON: Thank you, my Lady, yes, we will see that in
- 19 a moment.
- 20 We can scroll down, please. I think there is
- 21 a summary on that page. I hope there is. All right,
- let's try page 2, please. Yes, there is some background
- 23 there:
- 24 "The National Residential Child Care Initiative ...
- 25 set up by the Scottish Government ... identified key

- 1 principles for residential child care ... in particular
- 2 it specified suggested changes to qualifications."
- 3 Paragraph 1.2:
- 4 "Given the increasingly complex needs of children
- 5 and young people and the professional tasks that require
- 6 high-level abilities, the report proposed that a minimum
- 7 level of education be set at SCQF level 9."
- 8 Essentially for all workers, and that was thought to
- 9 be something that would equip the workforce to undertake
- 10 their work effectively and lead to better outcomes.
- 11 I think we see at 1.3, 2012, the Scottish Government
- 12 accepted the recommendations of that report in full, and
- 13 the SSSC was asked to develop a benchmark level 9
- 14 standard. That's what became the 2016 residential child
- 15 care standard; is that right?
- 16 A. Yes, that's right.
- 17 Q. You note at paragraph 1.5:
- 18 "There are two routes to achieving the new level 9
- 19 qualification. There was a degree in residential child
- 20 care [which was to be a university programme]."
- 21 But there were also to be opportunities for delivery
- in a number of settings, such as colleges as well as
- 23 employers who have a learning and development
- 24 department.
- 25 Perhaps you can just explain that a little, these

- different pathways to potentially obtaining this
- 2 qualification?
- 3 A. Yes, so I think the university programme would be
- 4 a traditional degree programme run by a university,
- 5 where people would be able to do it whilst working, but
- 6 would be in that university setting.
- Whereas the PDA would be much more as we spoke
- 8 earlier about, where it would be a practice-based
- 9 qualification. You could run it yourself as
- 10 an organisation. SQA would accredit you to deliver
- 11 that, or, as it is saying, colleges also will run these
- 12 types of PDA-type course. So I suppose a more flexible
- 13 approach in terms of particularly timing of when you
- 14 were carrying out various modules, if you are doing it
- 15 through that more PDA approach.
- 16 LADY SMITH: Sorry, PDA?
- 17 A. I think it is Professional --
- 18 LADY SMITH: Professional Development Award.
- 19 A. Yes.
- 20 LADY SMITH: Thank you.
- 21 MR SHELDON: Thank you, my Lady.
- 22 That's really a way of trying to ensure that the
- 23 course can fit around people's lives?
- 24 A. Yes, that's right.
- 25 Q. If we can move on then, please, to paragraph 2.2, which

- I think is going to be over the page. Yes, there we
- 2 are.
- 3 We have the Minister for Children and Young People
- 4 issuing a letter in March 2016 confirming requirements
- 5 and timescales for the implementation of this new
- 6 registration requirement.
- 7 Implementation, 2.3, was scheduled to be introduced
- 8 on a phased basis, starting October 2017, first of all
- 9 for managers and supervisors.
- 10 2.4, agreement was reached with learning providers.
- 11 Do we understand that, really, everything was set to
- 12 go?
- 13 A. Yes, that's right.
- 14 Q. All right. If we then scroll down to paragraph 3,
- 15 please. 3.1:
- 16 "On 15 October 2016 ..."
- 17 This is really just six months later:
- 18 "... the First Minister, in her closing speech to
- 19 the SNP conference, committed to the comprehensive
- 20 review of the care system for looked after children."
- 21 3.2, November 2016, the Scottish Government informed
- 22 the short-life working group ..."
- 23 That's the working group working on this
- 24 qualification; is that right?
- 25 A. Yes, that's right, yes.

- 1 Q. "... that they were delivering the scope and
- 2 specification of the review and pausing existing
- 3 activity in this area."
- 4 That included pausing implementation of the level 9
- 5 residential child care award?
- 6 A. Yes.
- 7 Q. Down again, please, to 4.1. You note there:
- 8 "The current hiatus in implementation ... presents
- 9 a number of issues for employers and learning
- 10 providers."
- 11 4.2:
- "In order to facilitate the new registration
- 13 requirements, learning providers would need to begin the
- 14 process for approval by the SSSC."
- 15 Perhaps taking this short, if we can, is the issue
- 16 there that learning providers really have to start
- 17 planning for this --
- 18 A. Yes.
- 19 Q. -- if they are going to do it?
- 20 A. Yes, definitely.
- 21 Q. And in the absence of clarity, that was difficult?
- 22 A. Yes.
- 23 Q. 5.1, please. Just at the foot there, yes, thank you:
- 24 "The cost of the work will be delivered from within
- 25 existing staffing resources. Provision has been made in

- 1 the draft budget ... to support work ... a further
- 2 update will be brought to Council on the financial
- 3 implications of the review ... once the detail is
- 4 known."
- 5 There was to be a further update, but has there been
- 6 anything further to report in the meantime?
- 7 A. No, there hasn't been anything further to report. We
- 8 have asked Scottish Government their intentions and are
- 9 waiting to hear from them in terms of a decision on
- 10 implementing that.
- 11 Q. All right. When was that request, or that enquiry,
- 12 made?
- 13 A. I think we asked after -- after The Promise came out we
- raised, either in 2020 or 2021, that this was still
- an outstanding matter for Scottish Government, and
- 16 raised again a few months ago, I think.
- 17 Q. Right. The Promise came out, I think, in about
- 18 February 2020?
- 19 A. Yes, just before the pandemic, yes.
- 20 Q. All right, thank you.
- 21 If we can pass then to the standard itself. It is
- 22 INQ-000000765. I think, taking this short, initially
- 23 would it be fair to say this lays out, this sets out
- 24 various values, knowledge, competencies, expected of
- 25 practitioners and seeks to set out guidelines for

- 1 courses leading to degree level qualifications?
- 2 A. Yes, that's right.
- 3 Q. We heard, I think, from your colleague Lorraine Gray in
- 4 the boarding schools hearings about consultation with
- 5 relevant groups to set qualifications for particular
- 6 parts of the workforce. Was that done in relation to
- 7 this document too?
- 8 A. Yes, I wasn't involved myself, but, yes, there would
- 9 have been consultation prior to production of it.
- 10 Q. Thank you.
- 11 LADY SMITH: Just to tie this, this is the document referred
- 12 to in paragraph 15 in document 46?
- 13 MR SHELDON: Perhaps we should just confirm that, Maree. Is
- 14 this the document you are referring to?
- 15 A. Yes.
- 16 Q. I appreciate there is a slight discrepancy about the
- 17 date.
- 18 LADY SMITH: Well, that is what I was wondering.
- 19 A. Yes, I was as well.
- 20 LADY SMITH: It may be that you finished the document in
- 21 2015 but it actually only went into action the following
- 22 year.
- 23 A. Yes, I think that's correct, my Lady.
- 24 LADY SMITH: Would that fit?
- 25 A. Yes.

- 1 LADY SMITH: You say in 2016 you developed the standard as
- 2 the new benchmark.
- 3 MR SHELDON: I dare say, Maree, that the development of the
- 4 standard took some time before it was ready to go, which
- 5 was 2016, is that the right way of looking at it?
- 6 A. Yes, that's right. I am noting that obviously Scottish
- 7 Government accepted the recommendations from the NRCCI
- 8 in 2012, and subsequently asked us to start that work.
- 9 So I think we would have been working on that quite
- 10 quickly thereafter.
- 11 Q. Yes. If we can look, please, at first of all page 3 and
- 12 this is the ministerial foreword. I just want to look
- 13 quickly at paragraph 2, it is the second substantive
- 14 paragraph, yes, "The National Residential Child Care
- 15 Initiative". This is noting that the NRCCI had
- 16 reported:
- 17 "In order to meet increasingly complex needs of
- 18 children in ... care, all residential child care staff
- 19 should be better qualified. I am pleased that the
- 20 standard for residential child care, a significant part
- of achieving this aspiration, has now been published."
- 22 Just moving on to the next paragraph:
- 23 "I am sure that the new qualification will help to
- 24 strengthen practice across the sector. It also needs to
- 25 reach people in every geographical location."

- 1 The next paragraph again:
- 2 "The challenges set for the residential child care
- 3 workforce in the last decade around qualifications ...
- have been considerable and I am impressed by the
- 5 commitment and ability shown by those providing and
- 6 working in residential child care to rise to these
- 7 challenges."
- 8 The last paragraph there he says:
- 9 "I want to make sure we have confident, competent
- 10 and dedicated workers contributing towards positive
- 11 outcomes for children and families and providing the
- 12 types of high quality services they need. That is why
- 13 I am committed to a programme to improve their status
- 14 and professionalism, which is advanced by the
- 15 publication of this standard."
- 16 That's what the minister is saying on publication of
- 17 this standard. That was March 2016?
- 18 A. That's right.
- 19 Q. We see that the Scottish Government, in essence, paused
- 20 things about six months later, in November 2016. So
- 21 they have applied the brakes pretty sharply, haven't
- 22 they?
- 23 A. Yes.
- 24 LADY SMITH: Which minister was it at the time the
- 25 ministerial foreword was written?

- 1 MR SHELDON: You can see there, my Lady, it is
- 2 Mark McDonald, the Minister for Childcare.
- 3 LADY SMITH: Mark McDonald. Had there been a change of
- 4 minister by the end of the year?
- 5 A. I can't remember if it happened by the end of the year,
- 6 I can't remember the exact dates, my Lady.
- 7 LADY SMITH: We can check.
- 8 MR SHELDON: I don't have a note of that here, my Lady, but
- 9 I think there may be another document that shows who the
- 10 new minister was.
- 11 LADY SMITH: Yes, it won't be difficult to identify.
- 12 MR SHELDON: Yes.
- 13 Maree, I don't propose to go through the whole
- document, it is lengthy, but I think I am right in
- 15 saying that it contains the standards to be expected of
- 16 practitioners in the field, and guidelines. So
- 17 standards and guidelines, essentially?
- 18 A. Yes.
- 19 Q. Can I just ask you, how does this relate to the National
- 20 Occupational Standards, which I think you have given
- 21 evidence about before?
- 22 A. Yes, so I think the National Occupational Standards will
- 23 feed into what is then in this, yes, in this standard.
- 24 Q. All right. If we go quickly, actually, please, to
- page 25, just to cover that point. Yes, 3.3:

- 1 "The standard is defined in terms of descriptors of
- 2 SCOF level 9."
- 3 We then see a list of documents and standards. Can
- 4 we look at these, as it were, as the building blocks for
- 5 the National Occupational Standards?
- 6 A. Yes, I think the National Occupational Standards are
- 7 part of the building blocks for this standard of
- 8 residential child care yes.
- 9 Q. I beg your pardon, yes, I'm obliged.
- Just to give an idea of the content of the document,
- if we go, please, to page 5. I think we see there that,
- 12 at 1.2.1, the standard is made up of benchmarks and
- 13 expected features:
- "The benchmarks specify what is expected of
- a learner who has completed a degree-level programme in
- 16 residential child care."
- 17 The benchmark specified the design requirements of
- 18 the programmes.
- 19 1.2.2:
- 20 "The expected features are intended to clarify and
- 21 illustrate aspects of learner performance that the
- 22 programme is designed to achieve. These are the
- 23 features to be used by programme providers in designing
- 24 assessment strategies ... expected features are in
- 25 numbered points following each benchmark."

- 1 If we just scroll down we see there under the
- 2 heading, paragraph 2, "Professional values and personal
- 3 commitment", 2.1:
- 4 "Practitioners share an ethical framework of values
- 5 and principles."
- 6 2.1.1:
- 7 "They recognise that building relationships and
- 8 promoting children's rights are cornerstones of ethical
- 9 practice in caring for children and young people."
- There is a number, then, of points there.
- 11 Should we understand that the type, the bold type,
- is the benchmark and the bullet points, as it were, are
- 13 the expected features?
- 14 A. Yes, I actually am not sure I can answer that question.
- 15 Q. All right.
- 16 A. My apologies.
- 17 Q. It certainly appears from the way it is set out that the
- 18 overarching principle, the overarching idea, is that
- 19 practitioners should share an ethical framework of
- 20 values and principles. I dare say one would certainly
- 21 hope that were the case?
- 22 A. Yes, absolutely.
- 23 Q. But then in making up that shared framework there are
- 24 a number of features, or factors, which would be
- 25 desirable in achieving that shared value?

- 1 A. Yes.
- 2 LADY SMITH: Maree, I am interested in 2.1.4, which
- 3 highlights that SSSC believe that professional values
- 4 and beliefs won't automatically be the same as
- 5 a person's personal values and beliefs, and it may be
- 6 that there is a tension between the two that requires to
- 7 be resolved. I'm sorry to throw this at you without
- 8 warning, but are you able to give me an example of when
- 9 that might happen?
- 10 A. Yes, I can, from a case in England where there was
- 11 a social work student with Christian beliefs regarding
- 12 gay marriage, and how that would interface then with
- 13 being a social worker practising, perhaps, with a gay
- 14 married couple.
- 15 LADY SMITH: Where the gay married couple were entitled to
- 16 the same respect, the same provision of services and the
- 17 same standards as anybody else?
- 18 A. Yes, that's right.
- 19 LADY SMITH: Of course, thank you.
- 20 MR SHELDON: Thank you, my Lady, that's helpful.
- 21 LADY SMITH: A helpful example.
- 22 MR SHELDON: I think we see that's the general layout of the
- 23 standard.
- 24 If I can just round this off by going to page 22,
- 25 please. These are quidelines for programmes leading to

- 1 a degree-level award in residential child care. The
 2 standard notes:
- "The purpose of the guidelines which are intended to
 support the development and delivery of programmes of
 learning that will enable participants to demonstrate
 knowledge, skills and values, and the development of
 an integrated qualifications and professional
 development framework."
 - If I can just take you to what is said at paragraph 2.1, which is part of the policy context.

 This refers back again to the NRCCI report, the residential child care report of 2009. I think again we see this quote:
 - "The changing profile of children in residential child care and the complexity of their needs demand an increasingly skilled, competent, confident and qualified workforce. Bringing about a culture change that recognises the strategic role of residential care and values its potential to make a real difference to the lives of children and young people requires greater aspirations for and expectations of the workforce."
- Is the purpose of quoting that again just to drive home the purpose, the dynamic, behind the formation of this standard?
- 25 A. Yes, I think so.

- 1 Q. Just to round that off, I think the next paragraph
- 2 notes:
- 3 "There can be few more important and challenging
- 4 tasks than caring for some of the most vulnerable and
- 5 troubled children and young people in our society. We
- 6 must recognise the importance of this work in the
- 7 aspirations we have for this workforce."
- 8 Is the view taken, certainly in this standard, that
- 9 because of these difficulties, because of the
- 10 vulnerabilities and troubles that some children may
- 11 have, that that is a reason to have a workforce which is
- 12 even more qualified than it currently is?
- 13 A. Yes, that's right.
- 14 Q. Thank you.
- 15 We can put that document aside and go back to
- 16 SSC-000000046 now. I hope this is now on page 9, which
- 17 should be a --
- 18 LADY SMITH: Which section is it?
- 19 MR SHELDON: It is still in section D, my Lady, but it is
- 20 a table showing the percentage of individuals who have
- 21 qualified.
- 22 LADY SMITH: Try 7.
- 23 MR SHELDON: Try page --
- 24 LADY SMITH: 7. Going down to about halfway down, is that
- 25 it? Is that what you are looking for?

- 1 MR SHELDON: That's the one, yes.
- 2 LADY SMITH: Thank you.
- 3 MR SHELDON: Thank you, my Lady.
- 4 That just shows the percentage of individuals who
- 5 are qualified. I think we see that the most qualified,
- 6 or the highest percentage of qualified workers are those
- 7 working in day care of children?
- 8 A. Yes, that's right.
- 9 Q. And then adult day care. But residential school care
- 10 accommodation, residential child care, these are down,
- 11 still down, at the 48/50 per cent mark?
- 12 A. Yes, that's right.
- 13 Q. I think we have dealt already with the issue of how that
- 14 might be increased still further.
- 15 A. Yes, yes we have.
- 16 Q. Thank you.
- Moving on, then, to section E, which is about the
- 18 codes of practice. Again, Maree, I think this is
- 19 something you have given evidence about on previous
- 20 occasions --
- 21 A. Yes.
- 22 Q. -- to this Inquiry. I just want to look at this in
- 23 a little bit of detail, because I think you are
- 24 currently carrying out a review of the codes. You say
- 25 that the current code of practice, I think, is the 2016

- 1 code of practice?
- 2 A. Yes, that's right. We have consulted on a revised
- 3 draft, analysing the outcome of that consultation, and
- 4 we are expecting that a finalised draft will go to our
- 5 Council for approval, probably in February.
- 6 Q. All right, thank you. Since you mentioned the
- 7 timescale -- I was going to ask you about this later --
- 8 but I think it is currently out to consultation?
- 9 A. It has just concluded the consultation.
- 10 Q. All right. Are you in a position to tell us anything
- 11 about the results of the consultation, about the
- 12 feedback that you have received for the proposed
- 13 changes?
- I will come on to the proposed changes in a moment,
- 15 my Lady.
- 16 LADY SMITH: Thank you.
- 17 A. Yes, I think generally the feedback is positive. There
- 18 are some questions about some of the language used
- 19 around the code is moving away from -- is proposing
- 20 moving away from "service user" to just referencing
- 21 "individuals", and there is a question over whether that
- 22 would be appropriate and would work effectively, and
- 23 also some questions about introducing concepts around
- 24 kindness into a code of practice, and how you would
- 25 measure those concepts, and, potentially, if required,

- 1 establish, for example within a fitness to practise
- 2 process, whether someone had been kind or not, for
- 3 example.
- 4 Q. Yes.
- 5 A. Those are the general themes I understand are coming out
- 6 of the consultation.
- 7 Q. Yes, because I think we understand from your evidence
- 8 previously that the codes of practice are an important,
- 9 perhaps an essential, element in fitness to practise
- 10 cases?
- 11 A. Yes, that's right.
- 12 Q. The decision in any fitness to practise case would
- 13 normally quote passages from the code of practice --
- 14 A. Yes.
- 15 Q. -- which it is decided that the individual registrant
- 16 has contravened?
- 17 A. Yes, that's right.
- 18 Q. I suppose one has to be quite careful about what's in
- 19 the code of practice, because one wouldn't, perhaps,
- 20 want to penalise people or require them to do something
- 21 which might be either extremely difficult or extremely
- 22 vague?
- 23 A. Yes, that's right.
- 24 Q. If we can look, please, at, well, actually, first of
- 25 all, I'm sorry, you mentioned at paragraph 18 that the

- 1 review of the codes was a commitment made after the
- 2 Independent Care Review published The Promise.
- 3 A. Yes.
- 4 Q. And The Promise, the ICR, again we saw that that seems
- 5 to be the reason why the ministers paused development of
- 6 the national standard?
- 7 A. Yes.
- 8 Q. Perhaps we can look at a little bit of The Promise, some
- 9 passages from it, to give some context for what follows
- in relation to the codes of practice. If we can look,
- 11 please, it is INQ-000000499, page 5. This is, by way of
- 12 an introduction, noting:
- "In October 2016, the First Minister made
- 14 a commitment that Scotland would come together and love
- 15 its most vulnerable children to give them the childhood
- 16 they deserve. She announced an independent root and
- 17 branch review ('the care review'), driven by those with
- 18 experience of care."
- 19 Scroll down, please. Taking it a little bit short,
- 20 it is noted -- yes, I'm sorry, just going from the top
- 21 of that passage there:
- 22 "In the seven preceding years [that's preceding the
- 23 care review] there had been six reviews into how
- 24 Scotland cares for its children. Wise people had
- 25 already documented the problems with the current care

- 1 system and worked hard to establish what needed to
- 2 change. Yet their recommendations, based on a wealth of
- 3 knowledge and understanding, did not lead to wholesale
- 4 change. I spoke to the chairs of these reviews (and
- 5 others) to learn about what had got in the way. They
- 6 spoke of the lack of buy in for change, no money to
- 7 invest in the necessary change, restrictive rules
- 8 preventing change, not knowing how to make change and
- 9 much more.
- 10 "So the care review had to be different, starting
- 11 with an unwavering commitment to make sure the
- 12 care-experienced community would be at its very heart.
- 13 It was important to ensure a full and proper
- 14 understanding of how the care system feels and what it
- is that children and families really need to flourish."
- 16 Scrolling down, please. So that commitment has been
- 17 a constant since the inauguration really of the care
- 18 review.
- 19 Move, please, to page 7. It is noted:
- The care review had listened to 5,500 experiences
- 21 ... half of which were children and young people and the
- 22 remaining voices came from the paid and unpaid
- 23 workforce."
- 24 Scrolling down, please:
- 25 "It was their stories that guided the care review

- 1 and their experiences that have shaped everything that
- 2 the ... review has concluded."
- 3 Yes, just at the foot there:
- 4 "It is clear that Scotland must not aim to fix
- 5 a broken system, but set a higher collective ambition
- 6 that enables loving, supportive and nurturing
- 7 relationships as a basis on which to thrive."
- 8 Moving to page 9, please. It is noted:
- 9 "Overcoming trauma often requires a foundation of
- 10 stable, nurturing and loving relationships, Scotland's
- 11 focus and understanding of risk must shift to understand
- 12 the risk of not having stable, loving, safe
- 13 relationships. Above all else, the care review has
- 14 heard ... it is that children want to be loved and
- 15 recovery from trauma is often built on a foundation of
- 16 loving, caring relationships."
- 17 Moving on to the bold paragraph:
- 18 "However, the current care system is failing to
- 19 provide that foundation for ... too many children.
- 20 Scotland must care in a way that gives children every
- 21 possible chance to experience love in their lives.
- 22 "Scotland cannot legislate for love and nor should
- 23 it try. A legislative framework for love would be
- 24 driven by an institutional view of love that could not
- 25 possibly reflect the experience of being loved and cared

- 1 for."
- 2 Scroll down, please.
- 3 LADY SMITH: Just pausing there, of course you cannot
- 4 mandate that those who are registered with you will love
- 5 the children that they have to care for as part of their
- 6 work --
- 7 A. No.
- 8 LADY SMITH: -- nor indeed would it be appropriate to do so.
- 9 Would you agree with that?
- 10 A. Absolutely, my Lady.
- 11 LADY SMITH: Thank you.
- 12 MR SHELDON: Thank you, my Lady.
- 13 LADY SMITH: Mr Sheldon.
- 14 MR SHELDON: I just want to go to a few more passages of
- 15 this --
- 16 LADY SMITH: Please do carry on.
- 17 MR SHELDON: -- just to bring out some of the issues for
- 18 SSSC and perhaps others.
- 19 We have noted that the care review is saying there
- 20 has to be a fundamental shift in the primary purpose of
- 21 the whole of Scotland's care system, from protecting
- 22 against harm to protecting all safe, loving, respectful
- 23 relationships.
- 24 LADY SMITH: Promoting, facilitating, I suppose, is what
- 25 they are saying, isn't it?

- 1 MR SHELDON: Yes.
- 2 Over the page, page 10, please. This is said to be
- 3 the foundations of The Promise. We can really scroll,
- I think, through these fairly quickly. Voice, family,
- 5 people, care, scaffolding. Right at the foot, I think,
- 6 under the heading "Scaffolding":
- 7 "Children, families and the workforce must be
- 8 supported by a system that is there when it is needed.
- 9 The scaffolding of help, support and accountability must
- 10 be ready and responsive when it is required."
- 11 In the previous paragraph, headed "People", taking
- 12 this short:
- "People in the workforce and wider community in turn
- 14 must be supported to listen and be compassionate in
- 15 their decision making and care."
- 16 Page 12, please. That's just a note about the
- 17 workforce. Scrolling down, please, to the passage
- 18 headed "Good parent/corporate parent":
- 19 "Throughout this report there are demands that
- 20 Scotland be a good parent for those it is responsible
- for. The system uses the term 'corporate parent' to
- 22 refer to this. The care review has heard that this term
- feels demeaning and is an example of cold,
- 24 process-driven relationships. The care review has
- 25 avoided using this term."

÷	I am going to come back to that, Maree, but you have
2	a passage in your submission to this Inquiry about the
3	issue of your status as corporate parents, so I want to
4	come back to that.
5	In the meantime if we can move, please, to page 17
6	in this document. Right at the top:
7	"Scotland must broaden its understanding of risk
8	when making decisions about children and their
9	families."
10	Just scrolling right down to the foot, I think it i
11	the last paragraph. Yes, just from the top there:
12	"Removing a child from their family creates trauma
13	for the child, the family and the community. If
14	Scotland is to change the lives and futures of children
15	there must be a change in policy, practice and
16	communities to change the way we all think. There must
17	be a reframing of the way Scotland thinks about risk,
18	what to prioritise and how best to respond. Safe and
19	loving relationships must be the starting point for
20	Scotland's thinking about children. Scotland must
21	understand the pervasive and persistent harm of a lack
22	of loving relationships."
23	Taking the next paragraph short:
24	"The rules and procedures which Scotland has

developed in residential child care have not always

1	prevented further harm and have had a significant impact
2	in preventing caring and loving relationships from
3	developing."
4	If we can go finally now, please, to page 23. This
5	is the idea that the children that Scotland cares for
6	must be actively supported to develop relationships with
7	people in the workforce who in turn must be
8	supported to listen and be compassionate in their
9	decision making and care."
10	Reading over the next paragraph to the one starting
11	"The workforce":
12	"The workforce must be supported to bring their
13	whole selves to work so that their interaction with
14	children is natural and relational."
15	Over the page, please, "Scotland's Promise":
16	"Supportive networks must be enabled."
17	Next paragraph:
18	"There are many stories of a teacher"
19	Sorry, I missed a passage in the previous paragraph:
20	"Friendships with peers must be actively encouraged
21	and support for and trust in the judgment of the main
22	carer rather than over reliance on risk protection
23	procedures, such as police checks, before a child in
24	care can go to a friend's house for a sleepover:
25	"There are many stories of a teacher or another

- 1 professional in a child's life providing a key
- 2 relationship that has helped the child to recover.
- 3 These are vital relationships that must be enabled. The
- 4 wider workforce must feel that they have support and
- 5 permission to connect and build unique relationships
- 6 with children in their care, according to the needs and
- 7 wants of each child.
- 8 "Too many times notions of professionalism have got
- 9 in the way of the development and maintenance of
- 10 relationships.
- 11 "There must not be an over reliance on the
- 12 confidence and leadership of individuals to go beyond
- 13 boundaries. This is insufficient in a context where the
- 14 care review has heard many staff feel that being loving
- is undermining their professionalism. There must be
- 16 a reassessment of professional guidelines and boundaries
- 17 to make kind and loving behaviour the norm. Otherwise,
- 18 the pressure for change is on those with the least power
- 19 and reward in the system.
- 20 "There needs to be a strategic and holistic
- 21 challenge to notions of professionalism in care. Clear
- 22 expectations must be set."
- 23 I think, finally, page 25:
- 24 "There must be increased trust in the workforce to
- 25 make meaningful connections based on instinct and

- judgment with any associated process ...
- 2 "There must be a significant decluttering of
- 3 guidelines and procedure -- giving clear permission to
- 4 make connections and act in kindness. Guidelines must
- 5 be targeted and necessary so that relationships take
- 6 clear precedence over everything else."
- 7 So these are some passages from The Promise, Maree.
- 8 I want to get your views and reactions to that in the
- 9 context of what you do and the code of practice.
- 10 My Lady, I am conscious of the time. I wonder if
- 11 that might be an appropriate time.
- 12 LADY SMITH: If we have stopped looking at quotations from
- 13 The Promise now?
- 14 MR SHELDON: We have, yes.
- 15 LADY SMITH: Let's take the morning break now -- if that
- 16 would work for you, Maree?
- 17 A. Yes, yes.
- 18 LADY SMITH: We will sit again in about a quarter of
- 19 an hour.
- 20 Thank you.
- 21 (11.31 am)
- 22 (A short break)
- 23 (11.48 am)
- 24 LADY SMITH: Maree, are you ready for us to carry on?
- 25 A. Yes, thank you.

- 1 LADY SMITH: Thank you.
- 2 Mr Sheldon, when you are ready.
- 3 MR SHELDON: My Lady, thank you.
- 4 Maree, before we had our break we were looking at
- 5 some passages from The Promise. Can I just go back
- 6 briefly just to remind ourselves in this context of
- 7 perhaps the critical passage, in this document it is
- 8 page 24, INQ-000000499. It is the passage which begins
- 9 "Too many times":
- "Too many times, notions of professionalism have got
- in the way of the development and maintenance of
- 12 relationships.
- 13 "There must not be an over reliance on the
- 14 confidence and leadership of individuals to go beyond
- 15 boundaries ... there must be a reassessment of
- 16 professional guidelines and boundaries to make kind and
- 17 loving behaviour the norm."
- 18 Maree, I am sure that we can agree that it would be
- 19 ideal if kind and loving behaviour was the norm. I just
- 20 want to ask you in the context of what you do as
- 21 regulators and in dealing with fitness to practise
- 22 issues what this type of material, this suggestion,
- 23 means for that fitness to practise process?
- 24 A. I think the challenge is trying to ensure that you are
- 25 taking action when an individual who is on the register

- 1 poses a risk to children, because the behaviour is going
- 2 beyond what we think would be normal and good for
- 3 a child in terms of being kind and loving and veering
- 4 into something that might be abusive or put burdens on
- 5 the child. And certainly through our fitness to
- 6 practise work we see situations where you could view
- 7 behaviour either as somebody who has breached the
- 8 guidelines their employer has put in place in terms of
- 9 how staff members should interact with children, and
- 10 that may have come from a very good, kind and loving
- 11 place, or it could be coming from a more concerning
- 12 place.
- I think that is where the challenge is, both for
- 14 employers of the registered workforce and for us as the
- 15 regulator in those situations: how do you decide whether
- 16 the person is showing behaviour that is appropriate or
- 17 not? I can think of quite a number of examples of cases
- 18 that we have either taken action or not taken action
- over where you could have a debate about that.
- 20 LADY SMITH: Can you give me one or two examples?
- 21 A. Yes, yes, I could.
- 22 We have had cases where, for example, children have
- 23 been taken out doing outward activities. And on some
- 24 occasions that has ended up in very dangerous scenarios.
- On other occasions it hasn't. The reason, and I am

thinking of two specific cases where that happened, one was where there was no negative outcome and one was there was actually a very dangerous outcome for the children. In both of those situations the referral to us had come in because the residential child care workers involved had not carried out formal risk assessments. I know that part of the discussions we had with The Promise, with the Independent Care Review, was about that. Well, normally a parent taking a child out for a swim or up a mountain wouldn't be carrying out a formal risk assessment, but these situations can end up in very difficult circumstances. So that's one example.

Another example I can think of is situations where workers have crossed boundaries in terms of buying gifts for children, sending them text messages, seeing them outside of work, where their employer doesn't know. And things that may well have been what you would expect perhaps a parent or an older sibling to do and done from the best of intentions, but I have also seen ones where we have taken action and considered that to be grooming behaviour and leading towards something quite concerning, and statements from a particular child I remember talking about the burden it put on them to be the one receiving the gifts when other children weren't.

- So really complex, I think, situations and decisions
- 2 that the registered workforce have to make in these
- 3 situations, and, as I say, employers and for us as the
- 4 regulator.
- 5 LADY SMITH: Thank you, that's very helpful.
- 6 MR SHELDON: Thank you, my Lady.
- 7 LADY SMITH: Mr Sheldon.
- 8 MR SHELDON: Maree, I should perhaps have asked you this
- 9 question right at the outset of this session: is the
- 10 SSSC giving active consideration to the Independent Care
- 11 Review, The Promise, and how to take that forward in
- 12 professional practice?
- 13 A. Yes. So we are part of the workstreams The Promise has
- in terms of implementing The Promise, and we have
- 15 specific commitments like reviewing the code of
- 16 practice, implementing trauma-informed training across
- 17 the staff in the SSSC and some specific work within
- 18 fitness to practise to think about how to deal with
- 19 children who may be witnesses, may be victims of abuse,
- 20 where we are taking a case forward. How we deal with
- 21 them sensitively in terms of their involvement with us.
- 22 But also around that piece there is a question, because
- 23 I think later on in The Promise it talks about
- 24 regulators needing to put children and their views at
- 25 the heart of decision making. But that can be

- 1 a challenge, because a child may have a view that they
- were very happy to have received presents, for example,
- 3 and that actually they thought the relationship that
- 4 they had with that worker was something that they really
- 5 valued and wouldn't want to see any regulatory action
- being taken against the worker. But we may consider
- 7 actually there is something concerning here we do need
- 8 to take action about.
- 9 So trying to think about how to deal with that
- 10 situation when you do have a child who has a particular
- 11 perspective on a worker you may be taking action in
- 12 relation to.
- 13 Then also thinking about some aspects around how
- 14 children access and come into making a referral into the
- 15 fitness to practise process. It is a very complicated
- 16 process for adults to navigate, and we definitely have
- 17 more to do to allow children to directly come into that
- 18 process.
- 19 Also thinking about how we do that work for the
- 20 staff making decisions around these really difficultly
- 21 balanced cases, where there are very fine judgments that
- 22 have to be made.
- 23 Q. Yes, I think, and coming back to the issue of
- 24 boundaries, I think you are making the point -- if I am
- 25 understanding you correctly -- that children's views of

- 1 boundaries may be rather different from an adult's view
- of boundaries, or at least a professional's view of
- 3 boundaries. Is that a fair way of putting it?
- 4 A. Yes, definitely.
- 5 LADY SMITH: I suppose we might also take from the
- 6 references in The Promise to what children are telling
- 7 them that there is clearly an element of individual
- 8 children wanting to feel special. Entirely
- 9 understandable, given their circumstances.
- 10 A. Yes.
- 11 LADY SMITH: But, as I understand trauma-informed practice,
- 12 that cannot be part of appropriate trauma-informed
- 13 practice. No individual can be treated as special and
- 14 more important than anybody else that the practitioner
- is providing a service to, albeit they need to feel
- 16 safe, properly cared for, but in a way that does make
- 17 clear what the boundaries are. Do I have that right?
- 18 A. Yes, yes, I believe so, my Lady.
- 19 LADY SMITH: Do you also take account of the fact that any
- 20 professional working in an institution of the sort that
- 21 we are looking at here may move on to another place, or
- 22 another job, at any time, so there will be sudden
- disengagement, and it can be very harmful to a child to
- 24 have given them the impression that this person will
- 25 always be there for them, because they are special, and

- then the person abandons them, as they may see it?
- 2 A. Yes, absolutely.
- 3 LADY SMITH: Thank you.
- 4 Mr Sheldon.
- 5 MR SHELDON: Thank you, my Lady.
- 6 I perhaps don't want to labour this point, Maree,
- 7 but I think we understand and we have seen, both from
- 8 your previous evidence and from your submission in this
- 9 case study, that really what the SSSC has been doing for
- 10 the last 20 years or so has been increasing
- 11 professionalism in the workforce, and indeed that's what
- 12 it was designed to do, is that a fair way of putting it?
- 13 A. Yes, yes, absolutely.
- 14 Q. As we have seen again, there has been progress in that
- 15 direction, albeit there is still a way to go,
- 16 particularly for some categories of worker, in obtaining
- 17 qualifications and so on. But that is the general
- 18 trend?
- 19 A. Yes, it is.
- 20 Q. It does seem, does it not, that there is a tension
- 21 between that trend and what the Independent Care Review,
- The Promise, seems to be trying to say, to move away
- 23 from professionalism. Is that something that you have
- 24 been grappling with in the SSSC?
- 25 A. Yes, yes, absolutely. There is definitely a tension

- there. I think it is important to say we absolutely
- 2 understand and recognise where The Promise is coming
- 3 from, and what they heard from children, and just how
- 4 difficult it is to try and I think achieve what it is
- 5 they want to achieve. We absolutely understand that and
- 6 want to work with them to do whatever we can around
- 7 that, but there are very difficult decisions in amongst
- 8 it.
- 9 Q. Among the workstreams, I think, that you have been
- 10 taking forward in the light of The Promise is the
- 11 revision to the codes of practice?
- 12 A. Yes.
- 13 Q. You have mentioned the consultation that you have been
- 14 undertaking in the light of the proposed revisals.
- 15 Perhaps we can just look briefly at the revisions.
- 16 I think there are two parts, the code of practice for
- 17 workers and the code for employers, is that right?
- 18 A. Yes, that's right.
- 19 Q. If we can look, please, first of all, at the code for
- 20 workers, which is SSC-000000072.
- 21 Can we expand that just a little, please. Thank
- 22 you. So that's just the introduction, "Proposed
- 23 changes". The first line there just says:
- 24 "When we spoke to registrants, employers and
- 25 stakeholders last year as part of the codes' review

- 1 engagement, you told us there was a lot you liked about
- 2 the codes and also that we need to make some changes."
- 3 Can you just tell us in general terms what the
- 4 suggested changes or the reasons why consultees thought
- 5 that there should be some changes?
- 6 A. Yes.
- 7 I think the feedback was about trying to embed some
- 8 of that more relationship values-based practice within
- 9 the code.
- 10 Also, some changes to language in terms of making
- 11 more positive statements.
- 12 Also trying to think about it through some of the
- 13 work around bringing more around sort of discrimination
- and making more of a focus of that within the codes.
- 15 I think were the three main ones.
- 16 Q. All right. Just in the light of the discussion that we
- 17 have been having, what were consultees saying about the
- 18 codes' content in relation to relationship-type practice
- 19 and so on?
- 20 A. I think a desire to see more in there that is supportive
- 21 around kindness and compassion is one of the views. But
- 22 also some tension or questions about, as I said earlier,
- 23 if you are bringing that into the codes how do you
- 24 measure that, how do you ensure people are being kinder,
- 25 something that could be viewed as a sort of nebulous

- 1 concept.
- 2 Q. Yes. Certainly if one was thinking -- I think we have
- 3 made this point before -- about disciplinary action,
- 4 potentially, having a requirement to show kindness and
- 5 compassion would be a difficult one to legislate for or
- 6 to prosecute, potentially?
- 7 A. Yes, although happily some of the other professional
- 8 regulators have gone before us in this and have brought
- 9 into their codes of practice these types of concepts.
- 10 I think the NMC now have it in their --
- 11 Q. I'm sorry, the NMC?
- 12 A. The Nursing and Midwifery Council. Yes, so there is
- definitely a trend in professional regulation to try to
- 14 bring more of that into professional codes.
- 15 Q. All right, that is certainly interesting.
- We may look into that, my Lady, further --
- 17 LADY SMITH: Yes, that would be helpful.
- 18 MR SHELDON: -- but it is interesting to know that that is
- 19 apparently a direction of travel in this field.
- 20 Just to look at a few passages in the revisions, or
- 21 the proposed revisions to the code of practice. Looking
- 22 first, please, at page 1. Sorry, we have done that.
- 23 Page 2, just so we see at 1.1 there the original
- 24 phrase in the code of practice was:
- 25 "Treat each person as an individual."

- The proposed change is:
- 2 "Work with compassion and respect and treat each
- 3 person as an individual."
- 4 So that's the proposed revision. Is this the kind
- of thing you are talking about, Maree, in terms of --
- 6 A. Yes, and I think that this was the draft that went out
- 7 for consultation, I think, after the consultation, which
- 8 has just recently concluded --
- 9 Q. All right, thank you.
- 10 A. -- we are currently considering adding "kindness" into
- 11 1.1.
- 12 Q. Okay, okay.
- 13 LADY SMITH: How?
- 14 A. Oh, I think it is, "Work with kindness, compassion and
- 15 respect" I think is what it says.
- 16 MR SHELDON: I think, if I have understood you correctly,
- 17 that would reflect the type of wording that one sees
- 18 with other regulators, like the NMC.
- 19 A. Yes, that's right.
- 20 Q. All right.
- Just moving on then, to page 4, I don't want to take
- you through this whole document, but ... yes, it is 2.8.
- 23 Actually, I'm sorry, can we scroll up the page. Yes,
- 24 that's it. I think this is new wording. The
- 25 undertaking, as it were, is that the worker will:

- "... not exploit relationships or situations
- 2 involving people who use services ... or others."
- 3 2.8.1:
- 4 "Ensure I maintain professional boundaries in my
- 5 relationships at all times."
- 6 There is clearly a reiteration of the importance of
- 7 boundaries there. Can you just give us an insight into
- 8 the thinking behind that addition, and it is apparently
- 9 an addition to the code?
- 10 A. I think when we look at our fitness to practise cases,
- 11 professional boundaries is an issue that comes up as one
- 12 of our categorisations of misconduct. The feedback from
- 13 the sector is that they really want to see more around
- 14 guidance about professional boundaries. I think that is
- 15 something that is coming from the sector, really wanting
- 16 to ... struggling, I suppose, with it just as we have
- 17 talked about it here today, and wanting to see more
- 18 around what a professional boundary is and how do they
- 19 maintain it. So I think we are trying to reflect that
- 20 into the codes.
- 21 Q. Is it proposed, though, we have seen what you have
- 22 proposed in the code, but would it be proposed to
- 23 produce guidance, more detailed guidance, about that
- 24 issue, the issue of boundaries?
- 25 A. Yes, that is one of the things we are considering.

- 1 Q. All right, thank you.
- 2 Just to perhaps round that point off, or I hope so,
- 3 I think it is page 8, please, paragraph 5.4, the
- 4 original wording was:
- 5 "I will not form inappropriate relationships with
- 6 people who use service."
- 7 The proposed change:
- 8 "Form open and positive relationships with people
- 9 who use services or carers that respects their dignity,
- 10 wellbeing and safety."
- The note about that is:
- 12 "Supporting relationship-based practice."
- 13 Is that really again getting at this idea that The
- 14 Promise is driving at, that this is an issue that
- 15 requires to be taken forward?
- 16 A. Yes, yes, that's right. And trying to move things into
- 17 much more positive focused language, building on it
- 18 being a positive relationship rather than a rule about
- 19 something you don't do.
- 20 Q. Again, at the risk of labouring the point, what are
- 21 people saying about the overall thrust of these new
- guidelines in the code of practice? That you have the
- 23 suggested changes about compassion, possibly kindness.
- 24 You have the suggestion about boundaries and you also
- 25 have the suggestion about relationship-based practice.

- I just wonder if that creates a tension, and if that
- 2 creates a difficulty for people reading these guidelines
- 3 in the code of practice. Have you had any feedback
- 4 about that?
- 5 A. I am not sure if we have had anything specifically
- 6 around that, but as I have said, we have had questions
- 7 about whether moving into an area that is more
- 8 challenging around how you would define some of the
- 9 language that would actually be implemented in practice.
- 10 So we do still have work to do to analyse all of the
- 11 responses from the consultation and come to a final view
- 12 before we put a draft to our Council in February.
- 13 Q. All right.
- 14 A. I think that point you have made is one we will need to
- 15 take back and think about.
- 16 MR SHELDON: All right.
- 17 LADY SMITH: Maree, are you saying that the direction not to
- 18 form inappropriate relationships with people who use the
- 19 services or carers will, according to current thinking,
- 20 be deleted?
- 21 A. Yes, that's right, and would be replaced with a positive
- 22 obligation.
- 23 LADY SMITH: And just replaced with 5.4?
- 24 A. That is the proposal.
- 25 LADY SMITH: Really?

- 1 A. That is what is being proposed. Although no final
- 2 decisions have been made yet.
- 3 LADY SMITH: I just wonder if there is a risk of, to use
- 4 a colloquialism, throwing the baby out with the
- 5 bathwater there, on the basis that it is really
- 6 important, is it not, to get the message across to
- 7 a professional that they must avoid the formation of any
- 8 inappropriate relationship.
- 9 A. I think certainly we can take that back and consider
- 10 before putting a final draft to our Council.
- 11 LADY SMITH: Otherwise are you not going to walk into people
- 12 saying, "Well, it may have turned out to be difficult
- and some might say inappropriate, but I was just
- 14 following this standard that told me I had to form open
- 15 relationships and positive relationships, that was all
- 17 A. I absolutely take the point you are making.
- 18 LADY SMITH: Thank you, I will leave it with you.
- 19 Mr Sheldon.
- 20 MR SHELDON: Thank you, my Lady.
- 21 If we can just move on to look briefly at the code
- for employers then, please. This is SSC-000000073.
- 23 Again we have the title page which shows that there was
- 24 a consultation, as it were, with registrants, employers,
- 25 and so on. I just wanted to take you to a couple of

- 1 passages.
- The first one I think is at page 8. This is about
- 3 the obligation on a social service employer to have
- written policies and procedures in place, paragraph 4,
- 5 to protect people who use services and carers and so on.
- 6 The proposed change to the wording is:
- 7 "To have written policies and procedures in place
- 8 which support risk enablement and protect people who use
- 9 services and carers, and to support workers."
- 10 Is that the right wording, Maree, "risk enablement",
- 11 and if so what is meant by that?
- 12 A. Yes, so I think this is reflecting one of the themes
- 13 that comes from The Promise about professionals being
- more open to risk in terms of people who use services.
- 15 An example, I suppose, is going up a mountain, or for
- 16 a swim in a loch, something that would be arguably risky
- 17 behaviour, but an individual service user has the right
- 18 to make choices themselves about the risk that they
- 19 decide to expose themselves to. And if they want to go
- 20 to swim in a loch, then they should be able to, along
- 21 with people who aren't service users. So I think that's
- 22 what that is trying to get to, that there needs to be
- 23 appropriate risk enablement.
- 24 Q. All right. It is just that when I first saw that
- 25 passage I rather assumed it was a misprint, and again

- 1 I think perhaps following up on Lady Smith's questions
- 2 in relation to the workers' code, I just wonder whether
- 3 there is a risk that that might be misunderstood. I am
- 4 not saying that people would necessarily go off and
- 5 engage in risky behaviour, but is that something that
- 6 perhaps ought to be fleshed out a little?
- 7 A. I suppose this is coming from -- the code of practice is
- 8 aimed at a profession, and the language that that
- 9 profession uses, so "risk enablement" is something
- 10 that --
- 11 Q. Oh, right, so that is a term of art?
- 12 A. Yes, absolutely, within the profession.
- 13 LADY SMITH: Where else would I find that term? I haven't
- 14 come across it before.
- 15 A. Now I am thinking. Yes, I will need to come back to you
- on that point. I am just conscious that I have come
- 17 across it a lot in my professional time working at the
- 18 SSSC, as a concept I was unfamiliar with until I went to
- 19 work at the SSSC and it is part of the paperwork we see
- 20 regularly, as part of fitness to practise cases and the
- 21 like, but I would need to come back to that.
- 22 LADY SMITH: Is it to do with not overreacting to risk, or
- 23 the possibility of something bad happening by saying
- 24 risks must never be taken, on the basis that that's no
- 25 way to support a child, because children must be taught

- 1 to take risks.
- 2 A. Yes, yes.
- 3 LADY SMITH: To learn to inform themselves of the nature of
- 4 the risks and in an appropriately supported way go into
- 5 a cold loch, go up a rocky path on a mountain, but don't
- do it if the weather is wild, don't do it with the wrong
- 7 footwear if you are going up a mountain, that sort of
- 8 thing. I can understand that, but I just wonder if you
- 9 need to revisit the way it is being explained.
- 10 A. We will certainly take that on board.
- 11 LADY SMITH: Thank you.
- 12 Mr Sheldon.
- 13 MR SHELDON: My Lady.
- I think the only other passage I want to take you to
- in this document is at page 11. The original wording
- 16 was paragraph 4.8:
- 17 "Make sure that where care has or may have caused
- 18 physical, emotional, financial or material harm or loss,
- 19 this is reported to the appropriate authorities."
- 20 The new proposed wording is:
- 21 "Report to the relevant authorities where care has
- or may have caused physical, emotional, financial or
- 23 material harm or loss, or involved or resulted in any
- 24 form of exploitation."
- 25 The note to that or the explanation to that is:

- 1 "The wording is more action focused."
- 2 Again, can I just ask you what the thinking was
- 3 behind the rewording of that particular requirement? It
- 4 is quite a complex construction of that phrase, but --
- 5 A. Yes. Yes, I'm afraid actually I can't explain why that
- 6 explanation of "wording is more action focused" is
- 7 there, because actually the significant change is the
- 8 addition of the reference to "exploitation" rather than
- 9 the action focused aspect to it.
- 10 Yes, I am sorry, I don't know why they have put that
- 11 as "wording is more action focused".
- 12 Q. Yes. I had it in mind that you had an exchange with my
- 13 colleague Andrew Brown, Mr Brown, who was asking you
- 14 questions in the boarding schools study about the
- 15 passage in your guidance and the question whether the
- 16 appropriate wording would be "should report" or "must
- 17 report". I wondered whether this was a nod to that.
- 18 A. Oh, okay, right. Yes, rather than make sure ...
- 19 MR SHELDON: My Lady, just for my Lady's reference that was
- 20 TRN-8-000000083, pages 135 to 139.
- 21 LADY SMITH: Yes, I knew it was quite late on. Thank you.
- 22 MR SHELDON: Sorry, Maree, I think you were just talking
- 23 about that passage. Can you recall or do you know
- 24 whether that exchange was in the mind of the drafters of
- 25 this document?

- 1 A. I am sure it was not in the minds of the drafters of
- 2 this document.
- 3 Q. I just wonder, you know, whether it would be simpler
- 4 simply to say, "You must report to the relevant
- 5 authorities where care has or may have caused physical
- 6 harm ..."
- 7 A. Yes, I think you are right, I think that would be
- 8 clearer.
- 9 I think the change that has happened here is really
- 10 about adding in the reference to the exploitation.
- 11 I think it is expanding the times when reporting should
- 12 happen is the real sort of intent behind this change.
- 13 I think the explanation that the "wording is more action
- 14 focused" is wrong, I think what should be in there is
- 15 reference to trying to expand this to ensure that
- 16 employers are looking beyond just physical, emotional,
- 17 financial, material harm and looking at exploitation,
- 18 a sort of more general concept, and whether that is
- 19 something they have the requirement to report.
- 20 LADY SMITH: What about only stating that reporting is to
- 21 take place where care has been the cause, rather than
- 22 a failure in care or absence of care being added to
- 23 care?
- 24 A. Yes.
- 25 LADY SMITH: It may be that people appreciate that that

- 1 covers caring or not caring, failing to care, I don't
- 2 know.
- 3 A. Yes, I can understand the point you are making there.
- 4 LADY SMITH: Yes. Because it is more often that the failure
- 5 to do something is going to have caused the harm than
- 6 actually doing something, except in the case of
- 7 exploitation.
- 8 A. Yes, or doing something but not doing it very well.
- 9 LADY SMITH: Well, indeed.
- 10 MR SHELDON: In fairness to you, Maree, if we can just look
- 11 briefly at page 8 and over the page to page 9, there is
- 12 a new code. Sorry, if we can just look back to page 8,
- 13 briefly, please. It is at the foot. New code, 4.1,
- 14 4.1.1:
- 15 "Have written policies in place in relation to risk
- 16 enablement."
- 17 We have spoken about that.
- 18 4.1.1:
- 19 "Have written policies and procedures in place to
- 20 protect and support individuals, workers and others."
- Over the page, at the top:
- 22 "Put into practice and monitor policies and
- 23 procedures relating to allegations of exploitation,
- 24 harm, neglect or abuse."
- 25 There is another insertion there of references to

- 1 exploitation, I think is that, again, the thinking
- 2 behind that?
- 3 A. That's right, yes.
- 4 Q. All right, thank you. I think you said that there will
- 5 be further discussions about the consultation in January
- 6 next year, is that the timescale?
- 7 A. I think it will go to Council in February for
- 8 approval --
- 9 Q. All right.
- 10 A. -- so over the next few months there will be time spent
- 11 looking at the outcome of the consultation and all the
- 12 various comments people have made, including feedback
- 13 from today's session.
- 14 Q. All right, with a view to publishing a draft code in
- 15 April?
- 16 A. I think it is likely to be May the new code would come
- 17 into force.
- 18 Q. All right, thank you.
- 19 We can set the code of practice aside now and if we
- 20 move on to the next passage in your report, which is the
- 21 common core, or relates to the common core. This is,
- 22 I think, page 10. Sorry, this is back to SSC-000000046.
- 23 It is heading section F, "Common core". On my copy it
- is page 11, but I think it may be page 10?
- 25 LADY SMITH: Even 8, possibly 8.

- 1 MR SHELDON: Go back, yes. It is before the section on
- 2 corporate parenting. Back yet.
- 3 LADY SMITH: That's it. At the foot of that I think you
- 4 will find it.
- 5 MR SHELDON: Yes. I am sorry about this, my Lady, it is
- 6 technical glitches in my copy.
- 7 LADY SMITH: It is all right, we are getting there. I think
- 8 between us we can find where it is.
- 9 MR SHELDON: We will iron it out.
- 10 Section F and you note:
- 11 "The common core is a framework of skills, knowledge
- 12 and understanding and values for everyone in Scotland
- 13 working with children and young people. In 2022 the
- 14 Scottish Government asked the SSSC to lead on review of
- 15 the common core as part of the commitments to deliver
- 16 The Promise."
- 17 I think we understand from that that this document,
- 18 the common core, is as a result of The Promise and the
- 19 reaction to it?
- 20 A. Yes, I think the common core has been in place for quite
- 21 a number of years, hasn't it? And reviewing it at this
- 22 point in time has come about as a result of The Promise.
- 23 Q. All right. Perhaps we can just look at the document,
- 24 please. It is SSC-000000074. If we can look first of
- 25 all, please, at page 2. Again, this is a ministerial

- foreword, and if we scroll to the foot we can see that
- 2 this is a different minister, it is Aileen Campbell, so
- 3 a change of minister from the last document we looked
- 4 at, the standard, the national standard.
- 5 If we scroll back to the top we can see the
- 6 Government setting out its aspiration that they want
- 7 Scotland to be the best place in the world for children
- 8 to grow up. In bold type:
- 9 "The people who work with children, young people and
- 10 their families every day, who build up strong
- 11 relationships and promote children's rights, are key to
- 12 ensuring we achieve this vision."
- 13 Skipping over that paragraph for the moment, and
- 14 going to:
- 15 "From the perspective of children, young people and
- their families, the common core describes what is
- 17 fundamentally important to them, no matter what service
- 18 they are using or their own circumstances or
- 19 backgrounds. From the perspective of workers ... the
- 20 common core describes the fundamentals that every worker
- 21 should demonstrate and contains the basics needed to
- 22 build positive relationships and promote children's
- 23 rights."
- 24 Skipping a paragraph again:
- 25 "It is important to reflect on the areas within the

- 1 common core, either individually or in your teams, and
- 2 this report contains examples of questions that will
- 3 help the process of reflection. Sharing your thoughts
- and actions ... is a big part of the process and so
- 5 I encourage you to sign up and use the GIRFEC knowledge
- 6 hub."
- 7 Can you help us with whether this process that is
- 8 being described here is as it were a mandatory one, or
- 9 is it optional to respond and feed into the aspirations
- of the common core?
- 11 A. I think it is optional for teams to use it in the way
- 12 that it is described, but the common core then forms one
- of those building blocks, so for example when we looked
- 14 at the standard for residential child care, and you
- 15 talked about the building blocks that led into that, the
- 16 common core was one of them. The expectation would be
- 17 that any development in terms of that learning piece
- 18 across everyone who is working with children should use
- 19 the common core to ensure that there is that, I suppose,
- 20 golden thread running through all of the different
- 21 approaches to training people who are working with
- 22 children. I think was the intention behind the common
- 23 core.
- 24 Q. All right. My next question was to be about the
- 25 relationship between the residential child care

- 1 standard, so that's helpful, thank you.
- 2 If we can look, please, at page 3. This is
- 3 an introduction from the Chair of the Common Skills
- 4 Working Group. Thank you. This is just noting the
- 5 goodwill and positive engagement around the process. In
- 6 the second paragraph averting to the challenges it
- 7 brings, it is noted:
- 8 "It would be fair to say that if you ask 100 people
- 9 what should be in a common core of skills you will get
- 10 100 different answers, and we did. However, among the
- 11 suggestions there were certain themes that everyone
- 12 agreed on. It's those areas of agreement that have made
- 13 it into the final common core."
- 14 Then again in the next paragraph:
- 15 "The focus on relationships within the common core
- is one that I particularly welcome. Children and young
- 17 people in families are experts when it comes to their
- 18 own lives and as workers we need to tap into their
- 19 knowledge and views by building meaningful relationships
- 20 with them. I also believe the common core has the
- 21 potential to act as a catalyst, inviting different parts
- 22 of the children's sector to come together and improve
- 23 connections."
- 24 Again, there is this emphasis on relationships, and
- 25 is that a result or a reflection of The Promise and the

- 1 Independent Care Review?
- 2 A. I think this document pre-dates the Independent Care
- 3 Review.
- 4 Q. I beg your pardon, yes.
- 5 A. Yes.
- 6 Q. Is this perhaps, as it were, the genesis or the germ of
- 7 the idea that the Independent Care Review developed?
- 8 A. Yes, I think this reflected thinking that was developing
- 9 that there needed to be more emphasis on relationships.
- 10 Q. Scroll down, please. We note:
- 11 "The common core is a tool for you to use as you see
- 12 fit. We have included a number of
- 13 self-reflection/discussion questions to help you use
- 14 it."
- 15 I think you told us a moment ago that this really
- 16 was one of the building blocks for, among other
- 17 documents, the national standard?
- 18 A. Yes.
- 19 Q. So it has in fact been a tool that was used in that
- 20 process?
- 21 A. Yes, that's right.
- 22 Q. All right, thank you.
- 23 All right, we can set that aside, please, and move
- 24 to section G. This is back in SSC-000000046.
- 25 LADY SMITH: This is the corporate parents section?

- 1 MR SHELDON: Yes, my Lady, section G.
- 2 LADY SMITH: At page 8.
- 3 MR SHELDON: This will just be following on, so I think it
- 4 must just be page 7.
- 5 LADY SMITH: 8, I think.
- 6 MR SHELDON: 8. I beg your pardon.
- 7 LADY SMITH: There it is.
- 8 MR SHELDON: In that section, Maree, you note that the SSSC
- 9 is a corporate parent in terms of the 2014 Act. You
- 10 note there the six duties, which I will come on to look
- 11 at in a moment.
- 12 I just want to ask you again, though, about what's
- 13 said in The Promise. You may remember the rather
- 14 striking phrase that's used there, that the notion of
- 15 corporate parenting is reflective of what they call
- 16 a cold process-driven relationship. I just want to get
- 17 your reaction to that and comment on it from your
- 18 perspective as a regulator, as someone with particular
- 19 duties under the Act.
- 20 A. Well, when we published our plan, our plans from 2020 to
- 21 2023, we deliberately didn't call it our corporate
- 22 parenting plan because of that feedback from The
- 23 Promise, so it is called, "Realising potential: our plan
- 24 for putting care-experienced children, young people and
- 25 adults at the heart of what we do". So trying to

- 1 reflect the feedback that The Promise had from children
- 2 about that language.
- 3 Q. If we can go to the document, it is SSC-000000070. You
- 4 see there what you just told us, that it is entitled
- 5 "Realising potential". It is a plan for putting
- 6 care-experienced children at the heart of what you do.
- 7 Perhaps if we can just look first of all at the
- 8 foreword, which is by your then CEO, Lorraine Gray. She
- 9 says there:
- 10 "The plan sets out our approach to putting
- 11 Scotland's care-experienced children, young people and
- 12 adults at the heart of everything we do. The report by
- 13 the care review sets out the compelling and profound
- 14 need to transform the care system for children, young
- 15 people and adults ... the review highlights our
- 16 collective role in a vision where we grow up loved, safe
- and respected so that we realise our full potential.
- 18 The focus is now on keeping The Promise."
- 19 She says:
- 20 "We contribute to The Promise by making sure that
- 21 Scotland can count on the services that are provided by
- 22 a trusted, skilled and confident workforce. Every day,
- 23 people working in social services across Scotland
- 24 support millions of people of all ages to improve their
- 25 life chances and to get the care and support that they

1 need.

2 "The care review notes that the purpose of the 3 workforce must be to put caring above anything else."

I think we have already spoken about that and some of the difficulties, potentially, of that.

If we scroll to the bottom, please. There is just a request, really, for feedback there by Lorraine. If we could go to page 10, please. It is the fourth paragraph I am particularly interested in. She says:

"The care review identifies significant and immediate challenges for the SSSC. There is a call for the SSSC and other regulators to work together to drive a focus on enabling recovery and rethink their approaches to driving change. The review identifies the need to significantly declutter and streamline professional codes, procedures and processes with a clear focus on enabling relationships -- above anything else."

I think we have already spoken about the challenges and so on, and we have also seen your proposed revisals to the codes of practice. Just thinking about that again briefly, was there any drive, any suggestion, any thought, that there had to be a radical rethinking of the codes of practice in the light of this, or was it thought that relatively minor changes were sufficient?

- 1 A. We certainly went into reviewing the codes with a really
- 2 open mind about whether it should be radical, but the
- 3 very strong feedback that we had, not just from the
- 4 workforce and employers but also from people who used
- 5 services and umbrella groups of people who used services
- 6 was that actually the codes in their current form don't
- 7 require radical rethink. So we were certainly open to
- 8 the possibility.
- 9 Q. All right. The draft codes that we have seen, that's
- 10 what you are going forward with?
- 11 A. Yes. Yes.
- 12 Q. Subject to issues that we have discussed in today's
- 13 hearing?
- 14 A. Yes. And obviously that isn't a radical rethink.
- 15 I suppose one of the other points to make is it
- 16 talks here about trying to align and declutter. One of
- 17 the other aspects of us reviewing the code of practice
- 18 was to look at how it could align better with the Health
- 19 and Social Care Standards, which the Care Inspectorate
- 20 use to inspect services. So trying to bring clearer
- 21 alignment between our codes and the Care Inspectorate's
- 22 standards.
- 23 Q. All right. I think we understand that you do work quite
- 24 closely with the Care Inspectorate and indeed you have
- 25 a memorandum of understanding with them?

- 1 A. Yes, and although we publish the code of practice for
- 2 employers, it is the Care Inspectorate that have the
- 3 statutory responsibility to take it into account when
- 4 carrying out their functions, in effect to enforce the
- 5 employer's code.
- 6 Q. Yes, I think that we understand that they monitor
- 7 whether the employers are sticking to the code of
- 8 practice and ensuring the various aspects of that, such
- 9 as safe recruitment and so on?
- 10 A. Yes, that's right.
- 11 Q. Thank you.
- 12 If we can just turn back to the submission, that's
- 13 SSC-000000046. That's page 8, I think, the passage that
- 14 we were looking at at the foot of that page. Yes, thank
- 15 you. You note that the SSSC has a number of duties
- under section 58 of the 2014 Act, and we can just
- 17 perhaps read those for ourselves.
- 18 I just want to ask you this, though, sub-paragraphs
- 19 A to C, and perhaps F, one might think of as being
- 20 obviously part of your remit, "Promoting the interests
- of children", "Assessing the needs of children", "Being
- 22 alert to matters which might adversely effect the
- 23 wellbeing of children" and so on.
- D and E perhaps less so, "Providing children with
- 25 opportunities to participate in activities designed to

- promote wellbeing" and, "Take action appropriate to help children and young people to access opportunities and to
- 3 make use of services and support which we provide".
- 4 Maree, you set out passages from the realising
- 5 potential document that we have just looked at, you set
- 6 those out in the submission. But just in general terms
- 7 perhaps you can help us with what the SSSC is doing in
- 8 fulfilment of paragraphs D and E there, assisting the
- 9 participation of children. It seems in a sense
- a slightly awkward duty in the context of what you do.
- 11 That's no criticism, it is part of the legislation, but
- 12 how does that work in terms of your corporate parenting
- 13 duties?
- 14 A. Yes, I think the duties were definitely designed and
- 15 aimed at people who are directly providing services to
- 16 children. So it is something we have been conscious of,
- 17 that some of these duties don't fit so squarely with our
- 18 role as a regulator.
- 19 I think in D, for example, in seeking to provide
- 20 children and young people with opportunities to
- 21 participate in activities designed to promote their
- 22 wellbeing, we try and look at that more as our role to
- 23 try to ensure the workforce are skilled to work with
- 24 children and young people in a way that helps their
- 25 opportunities. That is one of the strands of it.

- 1 Also looking at our role around careers. We have
- 2 a role in trying to develop career pathways for the
- 3 workforce, trying to encourage people into the social
- 4 service workforce. I think one of the things we try and
- 5 do is think about how to bring care-experienced people
- 6 into a career pathway within social services, for
- 7 example, if they are interested in that, and what we can
- 8 do around promoting things like apprenticeships and the
- 9 like that there might be available for them.
- 10 Yes, so I think actually D and E probably both fit
- 11 within that type of part of our role.
- 12 Q. All right. I am grateful, thank you.
- Unless there is anything that my Lady wishes to ask
- 14 about that, I am moving on now to the final part of your
- 15 report, which is fitness to practise.
- 16 LADY SMITH: That's fine.
- 17 MR SHELDON: We may have to work out pages numbers again, it
- is page 18 on my copy. That, I think, will be around 17
- on yours. Yes, it is just before one gets to the
- 20 details of the particular cases. If we scroll back up
- 21 to the start of the section. Yes, it is a little bit
- 22 further yet. Scroll up.
- 23 LADY SMITH: I think it is page 12.
- 24 MR SHELDON: I am grateful, my Lady.
- 25 LADY SMITH: Section H?

- 1 MR SHELDON: Section H, my Lady, yes.
- 2 LADY SMITH: Begins "Fitness to practise", that begins on
- 3 page 12.
- 4 MR SHELDON: My pagination is now very out, my Lady, but we
- 5 will have to work out why that has happened. At all
- 6 events, thank you.
- Maree, you set out there that -- you have already
- 8 given evidence to the Inquiry about the fitness to
- 9 practise framework, and you have spoken, I think, about
- 10 the Protection of Vulnerable Groups (Scotland) Act and
- 11 noted the relationship of the PVG scheme to the question
- of registration. I don't think we need to go through
- 13 that again, but you very helpfully outline it again in
- 14 paragraph 27.
- 15 I just wanted to ask you in relation to paragraph H
- 16 there, this is in relation to Disclosure Scotland, at
- 17 sub-paragraph G:
- 18 "If Disclosure Scotland receive information which
- 19 raises a concern about the worker's membership of the
- 20 scheme [the PVG scheme], they will advise the worker and
- 21 other relevant parties, including the SSSC, that the
- 22 worker is under consideration for listing.
- 23 H:
- 24 "Disclosure Scotland are only able to provide the
- 25 reasons for the consideration for listing in certain

- 1 circumstances. However, the SSSC is normally already
- 2 aware of the reasons, either from the employer or
- 3 directly from the worker."
- I think you may have already given evidence about
- 5 that, but I just wanted to ask you again, is there any
- 6 suggestion from you, from the SSSC, that this lack of
- 7 reasons poses any problem for the system as far as you
- 8 are concerned?
- 9 A. I mean it certainly would be helpful if Disclosure
- 10 Scotland were in a position to just be very clear and
- 11 open about the reasons, and there are a very small
- 12 number of situations, I think, where we have been unable
- 13 to find out the reason for consideration for listing,
- because the employer -- either there isn't an employer,
- or the employer isn't aware, and the worker themselves
- is not cooperating and explaining it. In those
- 17 circumstances we do have provision under our rules to
- 18 take action based on the worker not cooperating with us.
- 19 So we do have a way round that challenge. But it
- 20 absolutely would be much simpler if Disclosure Scotland
- 21 were enabled to just be very clear and open about
- 22 whatever information they had received had led them to
- 23 put the worker under consideration for listing.
- 24 Q. So some sort of information sharing/data sharing
- 25 I suppose one might say might be helpful in that

- 1 context?
- 2 A. Yes, it would. I do appreciate from Disclosure
- 3 Scotland's perspective they have limitations within
- 4 their legislation, I think, which hinder them.
- 5 Q. Indeed.
- 6 I think I know the answer to this, but just in terms
- 7 of the situation where the worker is not cooperating,
- 8 what are the procedures, what are the ways that you have
- 9 to deal with that?
- 10 A. We can consider the non-cooperation to be misconduct,
- 11 and take that allegation forward to a panel, and seek
- 12 removal if appropriate.
- 13 Q. All right. So separately from whatever the reason
- 14 was --
- 15 A. Yes.
- 16 Q. -- the original reason, it is a ground in itself --
- 17 A. Yes.
- 18 Q. -- a failure to cooperate? Thank you.
- 19 At paragraph 28 you say -- sorry, this is back up.
- 20 Yes. There we go. Paragraph 28:
- 21 "Our most recent data as at 3 July 2023 [this is
- 22 pretty up to date] on referral levels for fitness to
- 23 practise shows that registrants working in residential
- 24 child care comprise 3.6 per cent of the total register."
- 25 This is actually quite a small group relatively

- speaking to the overall workforce?
- 2 A. (Nods).
- 3 Q. "... comprise 3.6 per cent of the total register and
- 4 7.93 per cent [nearly 8 per cent] of the live fitness to
- 5 practise case load."
- 6 A. Mm-hm.
- 7 Q. On the face of it that seems disproportionate.
- 8 I suppose it is a relatively small sample, but in
- 9 comparison with the percentage of workers on the
- 10 register you have a significantly greater percentage of
- 11 people who are subject to fitness to practise referrals.
- 12 Do you have any data, any information or any evidence as
- 13 to why that might be so?
- 14 A. Yes, we carried out some work earlier this year to look
- 15 at if we could understand the data and what was leading
- 16 to that. We did put out a bulletin to the sector in
- 17 I think it was March highlighting that there is this
- 18 over referral position for this part of the register.
- 19 Within that we were saying that we think that the reason
- 20 for it is the challenging behaviour and complex needs of
- 21 the service user group, so of the children that the
- 22 workforce are supporting in this register part. I think
- if you compare it to, for example, day care of children,
- 24 which I think if I am looking correctly is 19.4 per cent
- of the register, but only 9.46 per cent of the cases,

- 1 that reflects that for that service user group, which is
- young children, there isn't perhaps the same challenging
- 3 behaviour and complex needs across there that leads to
- 4 situations arising, that I am sure you will come on to
- 5 when we look at the situations where we are taking
- 6 action, there are issues around how to deal with
- 7 challenging behaviour from service users, the complexity
- 8 of managing those situations, for example.
- 9 Q. Thank you.
- 10 Yes, I mean you produced a document, which I don't
- 11 think we need to go to today, "The key fitness to
- 12 practise statistics", that is SSC-000000071, but I think
- 13 you have reproduced a section of it just below
- 14 paragraph 28, which I think perhaps illustrates the
- point you have made, well, rather literally,
- 16 graphically?
- 17 LADY SMITH: Yes, it does.
- 18 MR SHELDON: Can we perhaps increase the size of that,
- 19 please, a little? I think my Lady has it there.
- 20 LADY SMITH: I have it, thank you.
- 21 MR SHELDON: Yes.
- We can see that just looking at it, the last pair of
- 23 bars for residential child care do look rather out of
- 24 proportion in the way that you have described, and that
- 25 by contrast day care children's services is quite a high

- 1 percentage of the workforce but a much lower percentage
- 2 of the actual referrals.
- 3 I think we can all understand that the residential
- 4 child care service may pose particular challenges for
- 5 workers. I suppose one might say then that it is all
- 6 the more reason to have a highly qualified and
- 7 experienced workforce?
- 8 A. Yes.
- 9 Q. Scrolling down then to paragraph 29. You say you
- 10 reviewed all referrals in respect of registered workers
- 11 with a recorded employment at the following services.
- 12 You then go on to list, really, all the establishments
- for which you would have responsibility that may have
- 14 been in operation during your period as regulator, is
- 15 that right?
- 16 A. Yes, that's right. I think we put on the right-hand
- 17 column where it was a service that we would then have
- 18 people registered with us working within that service.
- 19 Q. Yes.
- 20 A. So some of them we didn't have anyone.
- 21 Q. Yes, but I think of these establishments it is only
- 22 Kibble, Rossie, St Euphrasia's, Good Shepherd, St Mary's
- and St Philip's that are still in operation, given that
- 24 St Katharine's has now apparently closed?
- 25 A. Yes.

- 1 Q. Howdenhall, St Katharine's.
- 2 Just scrolling past that table, paragraph 30:
- 3 "We reviewed fitness to practise referrals as at
- 4 9 July 2023 to identify those relating to abuse of
- 5 children and young people. That included physical,
- 6 sexual and verbal abuse, difficulties with boundaries
- 7 and inappropriate restraints."
- B Did you have a feel, an impression, for the overall
- 9 balance of where the referrals, or the reasons for the
- 10 referrals, were there more physical abuse cases? Were
- 11 there more sexual abuse cases? Restraint? Can you give
- 12 us a feel for that?
- 13 A. I reviewed them all myself as well, but, yes, I am not
- 14 sure I can say now, I would have to go and review them
- 15 again to let you know.
- 16 Q. It would be helpful to have I think --
- 17 A. Okay.
- 18 Q. -- even a fairly general view on that.
- 19 A. Okay.
- 20 Q. To see if it is possible to say where the real
- 21 difficulties may arise.
- 22 A. Okay.
- 23 Q. I think we may all have our suspicions about that, but
- 24 I think it would be good to have --
- 25 LADY SMITH: Maree, I am interested that you provided both

- 1 boundaries and inappropriate restraint as separate
- 2 categories, whereas of course inappropriate restraint
- 3 may, may, also be physical abuse. Am I to take it from
- 4 that that your starting point is to allow for the
- 5 possibility that although the conclusion is that the
- 6 restraint was not appropriate, wholly appropriate, in
- 7 the circumstances, it wasn't such as to properly be
- 8 categorised as abusive?
- 9 A. Yes, indeed. And sometimes may be not even categorised
- 10 as inappropriate, following investigation. The reason
- 11 I pulled it out separately is because we are aware that
- 12 that is a category of its own that we do see referrals
- for, and that we have certainly had a number of cases
- 14 before fitness to practise panels where they have
- 15 certainly felt that the explanation was such that it was
- 16 not physically abusive or inappropriate. I think it is
- 17 something that for us shows that there is a real
- 18 challenge around restraints in those settings.
- 19 LADY SMITH: What about boundaries? Tell me about that.
- 20 A. Yes, I think that's, to our mind, more about that issue
- 21 around gift giving, yes, connection outside work, those
- 22 types of, yes, comments that would not be of
- an appropriate nature, would be more what we would class
- 24 as boundaries.
- 25 LADY SMITH: Thank you, that's very helpful.

- 1 MR SHELDON: Some of these examples of boundary issues one
- 2 might view, I mean for example the giving of gifts, that
- 3 might be regarded as a red flag, perhaps?
- 4 A. Yes, it might be.
- 5 Q. In paragraph 31 you say that you excluded referrals in
- 6 relation to a number of issues, practice issues, such as
- 7 medication errors, speeding, how would that arise in
- 8 practice, the issue of speeding?
- 9 A. Because you could be -- well, for our data across the
- 10 residential child care workforce you could be speeding
- 11 outside work and that could be considered a matter that
- 12 we would deal with as a regulator, but you could be
- 13 speeding as part of your work, sometimes with service
- 14 users in the car.
- 15 Q. That's what I was getting at, thank you.
- 16 That might itself be a ground for referral?
- 17 A. Yes.
- 18 Q. You say you also excluded failure to follow procedures.
- 19 I am interested in why you did that. I suppose one
- 20 might think that failure to follow procedures at least
- 21 in certain cases could be a very serious matter for
- 22 disciplinary authorities?
- 23 A. Yes, I suppose we were trying to focus for you on the
- 24 ones that we felt fell within your remit, and for us
- 25 many of the failures to follow procedures would be

- things that don't really relate to, necessarily, even to
- 2 the children service. It might be more employment
- 3 issues about not properly telling your manager when you
- 4 are off sick, or something like that. It is a really
- 5 broad category for us.
- 6 Q. Sure, I completely appreciate that. But it would,
- 7 I think, be helpful perhaps if there are cases,
- 8 particularly if there are significant cases, of failure
- 9 to follow procedures relating to safeguarding, for
- 10 example, then that is something I think we would be
- interested in. Would it be possible to dig down?
- 12 I mean not now, clearly, but to dig down to see whether
- 13 that may be an issue? It has clearly been an issue in
- some enquiries that we have seen in the past, and it
- 15 would be interesting to know if it remains so, and if so
- 16 to what extent at the present time. Would that be
- 17 possible, Maree?
- 18 A. Yes, yes that would.
- 19 Q. Thank you.
- 20 My Lady, I am conscious of the time. I do have some
- 21 fitness to practise, particular cases to go to. It
- 22 won't take very long, but certainly more than
- 23 five minutes.
- 24 LADY SMITH: It presents itself as a separate chapter,
- 25 Mr Sheldon.

- 1 What I would like to do, if that will work for you,
- 2 Maree, is rise now for the lunch break and sit again at
- 3 2 o'clock, is that okay?
- 4 A. Yes.
- 5 LADY SMITH: Very well, thank you.
- 6 (12.56 pm)
- 7 (The luncheon adjournment)
- 8 (2.00 pm)
- 9 LADY SMITH: Good afternoon.
- 10 Maree, are you ready for us to carry on?
- 11 A. Yes, I am.
- 12 LADY SMITH: Thank you very much.
- 13 Mr Sheldon, when you are ready.
- 14 MR SHELDON: Thank you, my Lady.
- 15 Before the break, Maree, we were starting to look at
- 16 the fitness to practise section of your submission to
- 17 the Inquiry. We had looked briefly at paragraph 31, and
- 18 we were then going to go on to look at the fitness to
- 19 practise decisions that you have helpfully included in
- 20 the report. Looking at paragraph 32, this I am told is
- 21 on page 15.
- Do you have that, my Lady?
- 23 LADY SMITH: I have, thank you. Oh, paragraph 32.
- 24 Yes. Page 15. Yes, well done.
- 25 MR SHELDON: It is through no particular merit of my own, my

- 1 Lady, it was entirely the assistance of the lady and
- 2 gentleman behind the desk.
- 3 You note there, Maree, that you have included three
- 4 data sets.
- 5 The first is decisions by fitness to practise
- 6 panels, or indeed I think in some cases by fitness to
- 7 practise officers, either to impose sanctions or not.
- 8 A. Yes.
- 9 Q. In the original report, I think you included the names
- 10 of the workers, because those in fact appear on your
- 11 website as decisions --
- 12 A. Yes.
- 13 Q. -- in these cases. I think we understand that the
- 14 decisions themselves remain on the website and available
- 15 to the public for about five years; is that correct?
- 16 A. Yes, that's right.
- 17 Q. You have provided us with copies of the formal notice of
- 18 decision. You indicate:
- 19 "Two cases were removed for other reasons under our
- 20 rules. There is no formal notice of decision for those
- 21 [it should be 'cases']."
- 22 Maree, can you tell us about other reasons and how
- 23 that may arise, where in effect a worker is removed but
- 24 not because of the fitness to practise panel decision?
- 25 A. Yes, so we do have provision in our rules for removal in

- 1 situations which are not covered under the rules. So
- 2 really it is a provision for, if there are very unusual
- 3 circumstances. I mean one could be due to ill health or
- 4 death of a worker, then you may end up with a situation
- 5 that somebody who has been investigated is removed.
- 6 You could also have a situation where Disclosure
- 7 Scotland list the individual and their listing decision
- 8 then leads to removal. So there are a number of
- 9 situations where you could have a decision being made to
- 10 remove, but you wouldn't have a formal notice of
- 11 decision and we wouldn't be able to explain the reasons
- 12 why we had made the removal on our public website.
- 13 Q. That's because Disclosure Scotland doesn't make the
- 14 reasons available; is that right?
- 15 A. Yes, if it was a decision due to Disclosure Scotland
- 16 having listed, then that is information that we would
- 17 have to keep confidential.
- 18 Q. All right. Of course if Disclosure Scotland does make
- 19 a listing decision, then the worker is simply no longer
- 20 eligible to be on the register. Is that right?
- 21 A. Yes, that's right.
- 22 Q. All right, thank you.
- 23 The final bullet point in that paragraph:
- 24 "Decisions were made either by a fitness to practise
- 25 panel or by officers with consent of the worker."

- 1 Can you just tell us a little bit about officers,
- 2 Maree, who are they and what's their background and
- 3 qualification?
- 4 A. We have a mix of investigators and solicitors who work
- 5 in the department that would be classed as "officers".
- 6 However, any decision to impose a sanction is a decision
- 7 that must be made and signed off by a solicitor, who has
- 8 assessed the evidence and is satisfied that various
- 9 legal tests are met to justify those sanction decisions.
- 10 Q. All right, thank you.
- 11 That's the first data set, the sanctions or decision
- 12 not to sanction.
- You also have a set of referrals which are still
- 14 being open and investigated, and you say that you had
- 15 redacted those names because that information is not yet
- in the public domain?
- 17 A. Yes.
- 18 Q. Similarly, with the third set, which is referrals in
- 19 respect of workers employed by Edinburgh Secure
- 20 Services, which were closed by officers. Is that SSSC
- 21 officers?
- 22 A. Yes.
- 23 Q. Without a sanction.
- 24 Are you in a position to tell us why those were
- 25 closed without a sanction?

- 1 A. There would be a range of reasons. Either that there
- 2 was insufficient evidence to substantiate the
- 3 allegations, or if there was sufficient evidence, that
- 4 the full circumstances surrounding the situation didn't
- 5 meet the legal test to merit imposition of a sanction.
- 6 Q. All right. Before we go on to look at, I think some
- 7 examples, not all of the ones you have listed, but some
- 8 examples of actual decisions, I suppose the decision to
- 9 impose a sanction and which sanction to impose, what
- sort of sanction to impose, in very broad terms depends
- on the particular circumstances of the case?
- 12 A. Yes.
- 13 Q. Can you just give us an idea, in your own words, of the
- 14 kind of factors, the kind of considerations, which the
- panel or, as the case may be, officers take into
- 16 account?
- 17 A. Yes, we have our document called "The decisions
- 18 guidance", which sets out by way of guidance examples of
- 19 the types of factors that should be taken into account
- 20 when deciding on sanction. So things like whether
- 21 a service user has been harmed, how long ago the
- 22 incident was, whether there has been any good or bad
- 23 practice since, any reflection or insight that the
- 24 worker has shown.
- 25 Q. This is back to the idea of reflective practice,

- 1 I suppose?
- 2 A. Yes.
- 3 Q. Sorry.
- 4 A. And the nature and severity of the allegations, so if it
- 5 has been physical or sexual abuse, for example,
- 6 dishonesty, the decisions guidance has examples of types
- 7 of behaviour that is considered more serious than
- 8 others, as a guide.
- 9 Yes, that's the type of factors.
- 10 Q. All right. It may be my fault, Maree, but I am not sure
- I have seen a copy of the decisions guidance document.
- 12 A. Oh. My apologies, I think it is probably referred to in
- 13 previous submissions that we have made.
- 14 Q. All right. My apologies if we actually have it, but if
- 15 not, perhaps we can check that and make sure that we can
- 16 get a copy if that would be possible. Thank you.
- 17 A. Yes, will do, thank you.
- 18 Q. Moving on, if we may, to the sanctions decisions. You
- 19 have set out a range of decisions and we see just
- 20 looking down the list at the "Outcome" column that there
- 21 are removals, warnings, some cases dismissed and so on.
- 22 So it is a range of disposals?
- 23 A. Yes.
- 24 Q. In the table that you have helpfully provided, you have
- 25 sections with dates, the organisation concerned, the

- 1 provider concerned, a brief summary of the
- 2 circumstances, the source of referral, the register, the
- 3 outcome and the decision maker.
- I just want to look at a few examples of this to
- 5 give a flavour, if you like, of the decision making
- 6 process.
- 7 The first one I think we can move swiftly past.
- 8 This is a case about possession of pornographic images
- 9 of children. I should say, Maree, I am not going to use
- 10 the names of the individuals. You may have them. We
- 11 have redacted them and I think we are not going to
- 12 repeat those in this hearing today. But we see that
- 13 that is a case about possession of pornographic images
- of children, and I think we can immediately see why that
- 15 would be a case for removal.
- 16 A. Yes.
- 17 Q. We can move on, I think, to the next case. This is
- 18 a case from Balnacraig School, and related to a failure
- 19 to carry out welfare checks on a young person, enabling
- 20 them to abscond. That resulted in a warning. I suppose
- 21 the first issue is well, that sounds, actually, a bit
- 22 like a practice issue rather than a misconduct issue, or
- 23 do the two blur into one another in some cases?
- 24 A. Yes, I think that is an area where judgment calls are
- 25 required to be made. But normally for deficient

- 1 professional practice you would be expecting there to be
- 2 a long pattern of poor practice, and more isolated
- 3 incidents like this would tend to fall under misconduct.
- 4 Q. Yes, perhaps we can just look briefly at the decision in
- 5 that case. It is SSC-000000024, please.
- We see from the title page the name is blanked out.
- 7 The sanction is a warning. The date the notice comes
- 8 into effect is March 2021. Looking down, do we see
- 9 first of all a section for the decision and this is
- 10 a decision of an officer, I think we understand, is that
- 11 right?
- 12 A. Yes. Yes, that's right.
- 13 Q. The decision is that the facts found are fitness to
- 14 practice is impaired as defined, and further, second, to
- 15 place a warning on your registration, that is to be on
- 16 the register for 24 months?
- 17 A. Yes.
- 18 Q. Would that be at pretty much the lower end of the
- 19 possible sanctions available, or are there lower
- 20 sanctions as it were still?
- 21 A. No, a warning would be the lowest sanction, and warnings
- 22 can be imposed for the length of time of up to
- 23 five years. Yes, this would be at the lower end of the
- 24 spectrum of sanctions.
- 25 Q. All right. What are the consequences of having

- 1 a warning on one's record?
- 2 A. It doesn't prevent you from practising, but it is
- 3 information that is available to employers who are
- 4 interested in recruiting. An existing employer or if
- 5 this person moved to a different employer, that employer
- 6 would be entitled to that information.
- 7 At present our public register does not show whether
- 8 somebody has a warning or a condition. We do hold the
- 9 information on the other part of our website where we
- 10 publish these notices, but if you were to go and look up
- 11 this individual's name on our public register you would
- 12 not see that warning there, but we are looking to have
- 13 that legislation changed so that it is really explicitly
- 14 clear on our public register.
- 15 Q. Yes, I was just going to ask you that. So how would
- 16 a prospective employer get to know about the presence of
- 17 a warning?
- 18 A. Employers have online access to certain aspects of the
- 19 registration system, so if they are looking to employ
- 20 an individual they can look and see if there are any
- 21 fitness to practise warnings or conditions through that
- 22 process.
- 23 Q. Thank you. Would it then be a matter for that employer,
- 24 that prospective employer I suppose, to decide what to
- 25 make of the warning? In other words, they could, could

- they, decide that in the light of interviews, other
- 2 information, whatever, that they could go on to employ
- 3 the worker nonetheless, is that fair?
- 4 A. Yes, that's right.
- 5 Q. Right.
- If we go on, then, to the findings in fact. The
- 7 officer decided there was evidence that on a particular
- 8 occasion at this particular establishment during the
- 9 course of the worker's employment they failed to check
- 10 on a particular young person at different times, falsely
- 11 recorded in a logbook that she went to her room and was
- 12 asleep, and indeed that she was settled in her room.
- Over the page, please.
- 14 And that as a result these actions meant that this
- 15 young person went missing from the particular school and
- 16 that was the basis of the fitness to practise.
- 17 A. Yes.
- 18 Q. On the face of it, it seems quite a serious failure and
- 19 compounded by incorrectly, to put it charitably,
- 20 recording the particular checks that were otherwise
- 21 required. Would you accept that this on the face of it
- 22 is quite a serious matter?
- 23 A. Yes, absolutely.
- 24 Q. If we then go on to look at the reasons for the finding,
- 25 there is a bit more detail about why the officer thought

- 1 that fitness to practise was impaired. Social service
- 2 workers must protect vulnerable people from harm and the
- 3 risk of harm. Failed to carry out checks which you were
- 4 required to do, and that resulted in this worker being
- 5 unaware that the young person had absconded. The worker
- 6 should have checked between particular hours. It is
- 7 noted that these are the hours when this young person
- 8 felt, or feels, most vulnerable. So there is a clear
- 9 aggravation, if you like, in terms of the young person's
- 10 particular circumstances and vulnerabilities?
- 11 A. Yes.
- 12 Q. It is then noticed that this young vulnerable person had
- 13 gone missing.
- 14 The next bullet point:
- 15 "Failed to maintain clear, accurate and up-to-date
- 16 records."
- 17 And it would have been realised if the records were
- 18 complete that the young person was missing.
- 19 Scrolling down, please.
- 20 LADY SMITH: Also I see on that bullet point:
- 21 "You completed the daily log and shift review in
- 22 advance."
- 23 A. Yes.
- 24 LADY SMITH: "Recording inaccurate information."
- 25 That's a very serious matter, isn't it?

- 1 A. Yes, it is.
- 2 LADY SMITH: Mr Sheldon.
- 3 MR SHELDON: Thank you, my Lady.
- I think that's really the point I am making, my
- 5 Lady, that at least on the face of it this is a serious
- 6 matter. Although in that bullet point it is described
- 7 as "inaccurate", I think the clear implication, and it
- 8 is taken over to the decision earlier, that this was
- 9 a false record of the checks that were made.
- The next bullet point:
- 11 "You were experienced ... you ought to have known
- 12 the standards of care expected, the actions were
- intentional, there is no reason for you not carrying out
- 14 the checks expected."
- 15 Next bullet point:
- 16 "There is a public interest in maintaining trust and
- 17 your behaviour damages the reputation of the profession
- 18 and needs to be marked as unacceptable."
- 19 LADY SMITH: On that penultimate bullet point, it wasn't
- 20 just a matter of failing to complete the documents with
- 21 correct information, more importantly it was a matter of
- 22 completing the document with information you knew was
- 23 false. Isn't that right?
- 24 A. Yes, I think that is right, my Lady.
- 25 MR SHELDON: Paragraph 2:

- 1 "In relation to findings of fact 1 to 6 you have
- 2 failed to follow [specified parts] of the ... code of
- 3 practice."
- I don't think we need to look at those, but I think
- 5 we can take those as read. For the record, my Lady, the
- 6 code of practice is SSC-000000006.
- 7 LADY SMITH: Thank you.
- 8 MR SHELDON: If we can then go over to the next page,
- 9 please. So that's the sanction. So we have had
- 10 decision, reasons and sanction. Is this following
- 11 a fairly set pattern, Maree, is this generally --
- 12 A. Yes.
- 13 Q. -- the form that decisions take?
- 14 A. Yes, it is.
- 15 Q. Thank you. The officer then explains that it was
- 16 decided that the appropriate sanction was a warning for
- 17 24 months, and they considered the following factors.
- 18 They say:
- 19 "Your behaviour was a serious example of failing to
- 20 provide an acceptable level of care ... your behaviour
- 21 was intentional in that you chose not to check on ...
- 22 and fill in the paperwork ... to complete the paperwork
- 23 accurately."
- 24 Again, that may understate it, perhaps, that there
- 25 seems to have been a deliberate falsification of the

- 1 record, is that a fair way of viewing it?
- 2 A. Yes, I think it is.
- 3 Q. This was a vulnerable person. We then go on to look at
- 4 factors in this worker's favour, and it is said:
- 5 "In was an isolated incident in an otherwise
- 6 unblemished career."
- 7 Scrolling down, it says:
- 8 "This person has shown insight and resource. No
- 9 previous history with the SSSC."
- 10 And there was cooperation.
- 11 So those were considered sufficient to mitigate the
- 12 sanction that was imposed; is that fair?
- 13 A. Yes, that's fair.
- 14 Q. There's an example, I think, of the decision making
- 15 process and again is that typical of the way that it is
- done, whether we may agree with the decision taken in
- 17 this case or otherwise, that is how the process works,
- 18 is it?
- 19 A. Yes, that's right. I am sure you will come on to when
- 20 there is a case that goes to the panel, the decision
- 21 will contain a lot more detail in it, because the
- 22 testing of the evidence leads to there being a lot more
- 23 detailed reasons having to be given.
- 24 In a case like this where it is an officer sanction,
- 25 it has been based on the worker accepting the facts of

- 1 the case.
- 2 Q. I think we can just do that, then, and move on to --
- 3 LADY SMITH: Just before we leave this one, I see that the
- 4 record right at the bottom on acceptance of the warning
- 5 records that the person admitted that their fitness to
- 6 practise is impaired. So if you find somebody's fitness
- 7 to practise is at the time they are being sanctioned in
- 8 the fitness to practise proceedings impaired, what
- 9 happens then?
- 10 A. In order for there to be a sanction imposed, fitness to
- 11 practise requires to be impaired. The intention of the
- 12 sanction is that in effect cures the impairment. So in
- 13 this scenario we would say that this person, that
- imposition of the warning then in effect has cured,
- 15 I suppose, the impairment and the individual is then fit
- 16 to continue working.
- 17 LADY SMITH: Do you get my point, to somebody who doesn't
- 18 deal with this on a daily basis --
- 19 A. Yes, absolutely.
- 20 LADY SMITH: -- it does sound as though there is a flaw that
- 21 puts vulnerable people, including children, at risk.
- 22 That at the moment that person walks away from the whole
- 23 proceedings is still present, because the fact that they
- 24 have accepted a warning actually can't cure the problem
- 25 itself, can it?

- 1 A. The alternative, of course, is that in effect all
- 2 sanctions are suspensions or removals, and there is no,
- 3 I suppose, more middle ground to deal with situations
- 4 where you have, as in this case, what can be a serious
- 5 incident, but the mitigation is such in terms of ... and
- 6 I would expect in this case the insight and resource
- 7 would be the main factor that would have led to
- 8 consideration that suspension or removal was not
- 9 appropriate.
- 10 Yes, in the absence of having conditions or warnings
- 11 the only sanction available is a suspension or removal.
- 12 LADY SMITH: I suppose my point is really a short one. That
- 13 it might make more sense, particularly to the
- uninitiated, if it said, "You admitted your fitness to
- 15 practise was impaired".
- 16 A. Okay.
- 17 LADY SMITH: And this is what's happened. But are you
- 18 telling me from what you say that this is under the
- 19 rules, is it, or under the primary legislation, you have
- 20 to find that somebody is impaired before you can
- 21 sanction them?
- 22 A. Yes, it is under the rules. At the point that they are
- 23 accepting the facts, they are accepting their fitness to
- 24 practise is impaired and they are accepting that
- 25 a warning is the appropriate sanction to address that

- 1 impairment.
- 2 LADY SMITH: The person is pushed into accepting that to be
- 3 able to walk out with a warning and their job intact,
- 4 but actually it was history, it is something that
- 5 happened in the past, and what they are really accepting
- is, "At that time my fitness to practise was impaired".
- 7 A. Yes.
- 8 LADY SMITH: Something like that?
- 9 A. Obviously we would not suggest that people were pushed
- 10 into accepting, they are absolutely given the
- 11 opportunity for a panel hearing.
- 12 LADY SMITH: Sorry, I am not suggesting that at all, Maree,
- I am just trying to look at it through the lens of the
- 14 practitioner.
- 15 A. Yes, of course.
- 16 LADY SMITH: It is maybe just a language problem, but it
- does strike me as having a difficulty inherent in it.
- 18 Mr Sheldon.
- 19 MR SHELDON: If we can move on, then, to look, perhaps, at
- 20 another example by way of contrast, possibly. It is
- 21 a case where there was a removal. This is the fifth
- 22 example on the table there.
- 23 You will see from the summary that it was a case
- 24 involving what is described there as abusive language
- 25 towards a young person. They were referred by the

- 1 employer. This was an Edinburgh Secure Services case.
- 2 Again, it is a decision of an officer, and the decision
- 3 is to remove.
- 4 If we could look, please, at that decision, the
- 5 sanctions decision, it is SSC-000000028.
- 6 Again, Maree, I think we see the familiar layout.
- 7 A. Yes.
- 8 Q. We have the decision there. The sanction is removal.
- 9 The date of effect is December 2014. Scrolling down to
- 10 see the decision, the counsel decided that the
- 11 registrant had committed misconduct under the rules and
- 12 to make a removal order.
- 13 The charge was:
- 14 "In January 2013, while employed as a residential
- care worker at St Katharine's, this worker pushed his
- 16 weight against a door at St Katharine's Centre to
- 17 prevent his colleague from leaving a corridor whilst she
- 18 was being soaked with water guns by service users, and
- in doing so caused his colleague to feel humiliated and
- 20 put her at risk of harm."
- 21 Scrolling down to the next page, I think on
- 22 a separate occasion, this individual used inappropriate
- language, and we can see that set out there that he
- 24 called this service user a "wee dirty" and various other
- 25 clearly, I think, inappropriate expressions and

- 1 epithets.
- Scrolling down again to the reasons, the Council
- 3 decided that there was misconduct because:
- 4 "Social service workers have the right to expect ...
- 5 to be treated with dignity ... by preventing his
- 6 colleague from leaving a corridor while she was being
- 7 soaked with water guns ... the registrant failed to
- 8 treat his colleague with dignity ... and had
- 9 unacceptable disregard for his colleague's safety."
- 10 Do we understand that this was a kind of attack,
- 11 perhaps not a terribly serious attack on the colleague
- 12 which this particular individual, the registrant, under
- 13 sanction, as it were, conspired with?
- 14 A. Yes.
- 15 Q. Next bullet point, he fails to model appropriate
- 16 behaviours to service users.
- 17 Again, next bullet point:
- 18 "Service users have the right to expect that they
- 19 will be treated with dignity ..."
- 20 And so on:
- 21 "The registrant's behaviour was likely to cause
- 22 distress to the young person and to erode the young
- 23 person's self esteem."
- 24 Next bullet point:
- 25 "The behaviour constituted communication that was

- 1 entirely inappropriate for a social services worker, who
- 2 has a responsibility for role modelling acceptable
- 3 behaviour to young people in his care."
- 4 Over the page, please. Again, there the sanction is
- 5 removal. Again we have, I think, the factors of concern
- 6 and the factor mitigating.
- 7 As matters of concern, there is more than one
- 8 incident. It is noted that the incident with the water
- 9 gun seems to have been planned, that it does seem to
- 10 have been a conspiracy, if that's the right word.
- 11 Perhaps importantly, the registrant is already subject
- 12 to a three-year warning, imposed in April 2012. His
- 13 colleague was --
- 14 LADY SMITH: That was just about a year earlier?
- 15 MR SHELDON: Yes. I think we understand actually from
- 16 this --
- 17 LADY SMITH: From the referral date, is that right?
- 18 MR SHELDON: Yes, my Lady, I think that's right.
- 19 LADY SMITH: Three-year warning from April 2012.
- 20 A. Yes.
- 21 MR SHELDON: Yes.
- 22 LADY SMITH: And the referral date of March 2013.
- 23 A. Yes.
- 24 MR SHELDON: So he is already on a warning and this happens.
- 25 So it is noted that the risk of emotional harm,

there is an abuse of trust, serious disregard for the code of practice. Scrolling down again, please, it is noted:

"The registrant's behaviour suggests he failed to recognise appropriate and professional boundaries with service users and colleagues ... it is fundamentally incompatible [behaviour] with continuing to be a social service worker."

In view of that it is perhaps redundant to go on to look at the mitigating factors, but nonetheless it is noted that the registrant has cooperated.

Scrolling down. It is said that the warning is not sufficient, as it would not adequately address the misconduct. The misconduct is extremely serious and a warning would not offer adequate protection to the service users or the members of the public. A condition would be inappropriate, because there are no conditions which could be imposed on the registrant which would address the nature of the misconduct. The type of behaviour at issue is not the type of behaviour which conditions would rectify.

Perhaps I can ask you a little bit about that.

What -- I am perhaps inevitably asking you to put
yourself in the mind of the officer -- is being
contemplated there? What type of behaviour is behaviour

- which conditions might rectify or could rectify?
- 2 A. If it is something, I suppose, where there might be
- 3 a procedural or training type issue that you could
- 4 impose a condition that somebody should go and do
- 5 training or learning. But this is also where I suppose
- 6 the reflective account part comes into play that we
- 7 discussed earlier, where you could have situations where
- 8 you believe a reflective account, if it existed, would
- give you that reassurance that the behaviour wouldn't be
- 10 repeated. There was obviously consideration here that
- 11 that wouldn't be sufficient to address the allegations.
- 12 Q. I suppose at least in part because clearly the behaviour
- had been repeated, and a warning given on a previous
- 14 occasion?
- 15 A. Although that -- I did check, that previous warning was
- 16 for completely unrelated behaviour --
- 17 Q. Oh, right.
- 18 A. -- to what was --
- 19 Q. Can you give us an indication of what the previous
- 20 behaviour was?
- 21 A. It related to what I would class more as an employment
- 22 matter, it had nothing to do with service users.
- 23 Q. All right, you needn't go into that.
- 24 There is a contrasting decision where there was
- 25 removal. I just want to go on to look at a panel case,

- 1 if I may. You mentioned that these can be perhaps more
- 2 complex cases. The case we have just dealt with was
- 3 number 5 on your table.
- 4 There is then a case of a removal for other reasons,
- 5 and you have explained that.
- 6 Then a case, again, removal by an officer.
- 7 Another removal for other reasons case.
- 8 Then we come to a case which is a panel case. The
- 9 summary is physical and verbal abuse of young people.
- 10 It is from Kibble Education & Care Centre. The decision
- of the panel was a warning. I suppose when one sees the
- 12 bare description, physical and verbal abuse of young
- people, it is initially surprising, perhaps, that there
- 14 might simply have been a warning, rather than removal.
- 15 But perhaps we can go on to look at that panel decision.
- 16 It is SSC-000000036, please.
- 17 There is some preamble there, which I don't think we
- 18 particularly need to concern ourselves with in this
- 19 context. There is a reference to the decision to warn
- 20 the registrant and direct that a record was to be placed
- on the registrant's entry. There is a note there of the
- 22 regulatory background to the decision, the 2001 Act and
- 23 so on.
- 24 Then the charge is noted, and it is clear that this
- 25 is a serious charge, that the worker:

- 1 "Repeatedly hit a service user aged 14 on the face."
- 2 There was verbal abuse:
- 3 "... with particular reference to a previous
- 4 incident which had occurred between [the registrant] and
- 5 the service user in ... 2011."
- 6 And a charge of attempting to influence the
- 7 reporting of the restraint, essentially to interfere
- 8 with the investigation, as it were, is that fair?
- 9 A. Yes.
- 10 Q. Over the page, please. There is a decision on certain
- 11 hearsay evidence. The panel decided that certain
- 12 hearsay was admissible, subject to relevance and
- 13 fairness. So there is an issue about that. There was,
- 14 it seems, I think, from the next paragraph there was
- an issue with securing the attendance of the service
- 16 user --
- 17 A. Yes.
- 18 Q. -- and the question of whether hearsay should be used
- 19 then arose.
- 20 In paragraph 3 the committee accepted that although
- 21 there would be some prejudice to the registrant,
- 22 nevertheless it was fair that it should be admitted.
- 23 Scroll to the bottom, please. There are findings in
- fact. So do we understand, then, that there was,
- 25 clearly was a hearing --

- 1 A. Yes.
- 2 Q. -- of evidence in this matter, and as a result of that
- 3 the sub committee found in fact firstly that the
- 4 registrant was registered. Over the page. Details
- 5 about their employment. There is a note about the
- service user, who was a resident in a particular unit.
- Who was vulnerable, because diagnosed with global
- 8 developmental delay and some educational issues. It is
- 9 noted that this service user had demonstrated violence
- 10 and aggressive behaviour towards staff on numerous
- 11 occasions, and made allegations against a number of
- 12 staff members, including an allegation against the
- 13 registrant, which was not upheld.
- 14 The registrant was the night service manager on
- 15 a night shift in 2011. At that time, I think, certain
- 16 colleagues were working in the Sky unit at Kibble.
- 17 I think that the service user had been on leave. He had
- 18 become involved in a fight. He returned under the
- influence of alcohol and had injuries from the fight.
- 20 Evidence to suggest likely that he may also have been
- 21 under the influence of drugs.
- 22 There is then an incident in the living room area of
- 23 the unit and it is said that the registrant was called
- 24 to assist, and at that point the service user became
- 25 verbally aggressive towards the registrant. There were

- 1 further staff called. The service user refuses to go to
- 2 bed and becomes physically and verbally aggressive. As
- 3 a result he is placed in a restraint known as a supine
- 4 torso assist. So he is on the floor, facing upwards and
- 5 I think there is a description, although it is heavily
- 6 redacted, of the positions that staff members took up in
- 7 dealing with that restraint.
- 8 There is then further aggressive, or certainly
- 9 verbal abuse, rather, by the service user and the
- 10 service user uses some insulting language. Over the
- 11 page, please.
- 12 It is noted his tone and manner is aggressive. But
- 13 the panel find that there is insufficient evidence to
- 14 establish on the balance of probabilities that the
- 15 registrant had also hit the service user during the
- 16 restraint. It seems that rather than, as it were,
- 17 interfering with the investigation, it is found that the
- 18 registrant encouraged members of staff involved to
- 19 ensure that they completed the usual reporting
- 20 documentation.
- 21 It seems rather the opposite, that the registrant
- 22 was trying to keep a proper record here of what had
- 23 happened, is that fair?
- 24 A. Yes.
- 25 Q. There is then some material about a later incident or

exchange. It is agreed that the registrant's behaviour
would be discussed at her next supervision. She is
suspended, scrolling down. There was, it seems,
a criminal investigation but the prosecution was
deserted, and no criminal proceedings were pending.

Scrolling down, there is then, I think, a more detailed review of the evidence of what was found to be credible and reliable. I think we needn't go into all of that at this stage, but just scrolling through, next page, please, and I think probably the next page. Go back up to paragraph 20:

"The sub committee also heard evidence from the registrant ... she presented her evidence in a straightforward and truthful matter. It considered that she was both reliable and credible."

In addition there was other evidence that was found to be reliable, which I think we can conclude was supportive.

We then scroll down to look at the question of misconduct. It seems that there was a finding of misconduct on the basis of verbal abuse alone, and in terms of sanctions the sub committee notes that the misconduct was towards the lower end of the scale. Over the page please. They didn't consider that it would be a risk to the protection of the public if the registrant

- were to return to registrable employment. It is said
- 2 there is little likelihood of similar misconduct being
- 3 repeated. There were a few aggravating factors.
- 4 It is clear that the misconduct could have had
- 5 an impact on the service user, but there were
- 6 considerable mitigating factors. In all the
- 7 circumstances the aggravating factors did not escalate
- 8 the level of seriousness to a level which would merit
- 9 a more severe sanction. There was cooperation. The
- 10 registrant had admitted facts found from an early stage
- and shown sufficient insight. She had shown timeous and
- 12 genuine expressions of regret and no previous adverse
- 13 history.
- 14 Scrolling down, please. The misconduct was a single
- 15 isolated incident and the registrant had learned from
- 16 it, conceded little likelihood of repetition and it was
- 17 considered that a warning for a period of three months
- 18 would be appropriate and proportionate. Again,
- 19 a sanction very much at the lower end of the scale in
- 20 that regard, is that right?
- 21 A. Yes, that's right. I should probably point out that
- 22 this decision took place before we moved to a fitness to
- 23 practise model. We moved to the fitness to practise
- 24 model in 2016. So decisions that predate that won't
- 25 reference fitness to practise as a concept.

- 1 Q. All right, thank you.
- Would it be fair to say that also this decision
- 3 illustrates rather well the kind of difficulties and
- 4 complexities of this type of investigation, and this
- 5 type of hearing?
- 6 A. Yes, absolutely.
- 7 Q. This is clearly a challenging service user, with
- 8 vulnerabilities and their management clearly does
- 9 present some issues. Are these the kind of issues, the
- 10 kind of issues that arise from this incident of --
- 11 really this is of restraint more than anything else, is
- 12 that reasonably typical of the kind of issues which
- 13 fitness to practise panels now face?
- 14 A. Yes. Yes, it is, and I think, I know in this case there
- 15 are some comments around the credibility and reliability
- of witnesses. I would say that it is quite normal for
- 17 there to be no issues about credibility and reliability
- of witnesses, and that everyone understands the
- 19 situation to have unfolded in the same way, but still
- 20 there will be really difficult judgments that panels
- 21 have to make about whether or not the actions the worker
- 22 took were appropriate, given the challenging situation
- 23 that everyone involved was dealing with.
- 24 Q. Yes, perhaps we can just look briefly at one final case.
- 25 That one was number 3 on that page, I think. If we

- go to 8, so the final box on that page, this is
- 2 an incident arising at Rossie.
- 3 LADY SMITH: Sorry, just before we leave that previous one,
- I meant to ask you this before, Maree. I noticed that
- 5 the referral was September 2011. That was the date.
- But the date of the decision, the outcome, seems to be
- 7 March 2015. Is that right? Some time later.
- 8 A. Yes.
- 9 LADY SMITH: Three and a half years later. On the examples
- 10 we have here, that looks like quite an unusually long
- 11 lapse of time; is that right?
- 12 A. Yes, it is. There could be two reasons for that.
- One is that it may be the employer investigation
- 14 process took quite a while, because we normally await
- 15 the outcome of them.
- But also during that time the fitness to practise
- 17 department was experiencing incredibly high numbers of
- 18 referrals, and undoubtedly there were delays and cases
- 19 took longer than they do now.
- 20 LADY SMITH: Right.
- 21 A. So it could have been one or both of those factors.
- 22 I am not sure it is mentioned in the decision. I don't
- 23 think it is.
- 24 LADY SMITH: I suppose it gives the registrant longer to
- 25 demonstrate good practice.

- 1 A. That can be one of the consequences, yes.
- 2 LADY SMITH: Thank you.
- 3 MR SHELDON: Thank you, my Lady.
- Just moving on to this, I think a final case for
- 5 today, this is another case of inappropriate restraint,
- 6 but involving removal on this occasion, another panel
- 7 case. It is SSC-000000038, please.
- 8 Again we have the preamble that we saw in the
- 9 previous case. If we can scroll down for the charge.
- 10 The charge was that this registrant, this worker, used
- 11 abusive and derogatory language, both to a service user
- 12 and colleagues while referring to the service user.
- I beg your pardon, I think I may have the wrong
- 14 case. If you will bear with me just for a second.
- 15 (Pause)
- Sorry, is this SSC-000000038? It is, all right,
- 17 thank you.
- 18 A. I don't think that's the last one on that page. What
- 19 I am looking at in terms of a charge doesn't accord with
- 20 my papers, if you are asking me to look at the last one
- 21 on that page.
- 22 Q. Yes, I am struggling to get the reference for that,
- 23 Maree, in our numbering.
- 24 LADY SMITH: Is this the Rossie one?
- 25 MR SHELDON: This is one of the Rossie ones, my Lady, yes.

- 1 LADY SMITH: The Rossie one, of course there are four in
- a line. Is it the fourth of the ones in the table.
- 3 A. Yes.
- 4 LADY SMITH: Right at the bottom?
- 5 MR SHELDON: There are two, my Lady, and that is the
- 6 difficulty. One was a warning, or conditions, rather,
- 7 and then there was a subsequent incident, and that is
- 8 the one which resulted in --
- 9 LADY SMITH: Resulted in a removal.
- 10 MR SHELDON: -- removal.
- 11 LADY SMITH: What's on the table here is just the removal,
- is that right, the table on page 18?
- 13 MR SHELDON: The table on page 18 I think has both cases, my
- 14 Lady. It is five down on that table, abusive language,
- 15 breach of boundaries.
- 16 LADY SMITH: Oh right, I see. Yes, I see. Same person.
- 17 MR SHELDON: And then the last one, which is inappropriate
- 18 restraint. It was the inappropriate restraint which --
- 19 LADY SMITH: That's the one.
- 20 MR SHELDON: -- led to the removal.
- 21 LADY SMITH: The first one, language and breach of
- 22 boundaries, referred in February 2011, decided in
- 23 July 2012.
- 24 Then the second one referred April 2014, that's the
- 25 inappropriate restraint.

- 1 MR SHELDON: Yes.
- 2 LADY SMITH: With a decision in September 2016.
- 3 MR SHELDON: Mm-hm.
- 4 If my Lady would just bear with me for one moment.
- 5 LADY SMITH: Certainly.
- 6 MR SHELDON: Yes, Maree, my apologies, and to my Lady, it is
- 7 SSC-000000031 that is perhaps the critical one.
- 8 This is the instance where there was a removal
- 9 order, and the charge again we can see is a serious one.
- 10 There is a charge of pushing the service user,
- 11 attempting to kick, grab by the arms, wrapping arms
- 12 around the service user's neck, and pulling the service
- user to the ground, resulting in what is described as
- 14 an uncontrolled descent to the floor. Struggle with
- 15 service user until the colleagues arrived. Compressed
- 16 the service user's chest and that was contrary to any
- 17 technique compatible with the crisis, aggression,
- 18 limitation and management (CALM) training, so placed the
- 19 service user at risk and in doing so failed to meet
- 20 relevant standards of practice.
- 21 Scroll down. There is a note that this registrant
- 22 had been suspended, charged by the police and failed to
- 23 inform SSSC of those facts. There is then a review of
- 24 certain preliminary issues. But if we can scroll down,
- 25 please. And over the page to the decision.

- 1 It is noted that the registrant had committed 2 misconduct and the decision was to make a removal order. There are findings of fact about this individual's 3 employment, and so on, and in substance the charge is I think accepted. So there was a risk to the service 5 user, there was failure to comply with training and 7 techniques and indeed that training had been received 8 relatively recently before the incident took place. Over the page, please. To the reasons for finding 9
 - Over the page, please. To the reasons for finding misconduct. The charge involving the physical aspects of the incident were contrary to training, wholly inappropriate, unacceptable behaviour, placing the service user at risk of harm and there is more detail about that.
 - Scrolling down, please. Then there is a reference to the charge about failing to inform, which also amounted to misconduct. Again we have a reference to the parts of the code of practice that were breached in this instance.
- 20 LADY SMITH: Sorry, can we just go back up to the failure to
 21 inform, to get the full text about that. Start at the
 22 foot of the previous page:
- 23 "Failure to inform the Council as soon as reasonably
 24 practicable about the suspension and charge."
- 25 Thank you.

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- 1 MR SHELDON: Thank you, my Lady.
- 2 Over the page again. We go down to the reasons for
- 3 the sanction.
- 4 Factors of concern, first bullet point, potential
- 5 for serious harm, grossly reckless act in disregard of
- 6 the service user's safety, lack of regret and lack of
- 7 insight, not shown resource, and it is concluded there
- 8 is a serious risk of repetition. This is a vulnerable
- 9 service user and there was an abuse of trust.
- 10 Skipping a bullet point. This was a serious
- 11 disregard for the Council's code. And significantly,
- 12 and this is where we came in, my Lady, that there is
- 13 a previous finding of misconduct, which demonstrated
- 14 a number of failures, calling into question this
- 15 individual's suitability to work.
- 16 Factors in favour:
- "No evidence of premeditation."
- 18 There was cooperation, although it is said that
- 19 that's limited cooperation, and there is a recognition
- 20 that this is a challenging environment.
- 21 But the ability to identify mitigating factors was
- 22 limited as a result of the registrant's failure to
- 23 attend the hearing. So this is someone who is clearly
- 24 not cooperating with the process, really, is that right?
- 25 A. Yes, that's right.

- 1 Q. And the balance, I think fairly clearly, falls in
- failure of removal in that instance?
- 3 A. Yes, yes, it did.
- 4 Q. By contrast with the previous example of restraint that
- 5 we looked at, this appears to be an incident that was
- 6 just out of control, in a sense. It is an untrained
- 7 reaction to challenging behaviour, perhaps. Whereas in
- 8 the previous incident things seemed to have been done
- 9 correctly, albeit that there was a difficulty in the
- 10 course of that correct restraint. Is that fair to say?
- 11 A. Yes, I think that's a fair summary, yes.
- 12 Q. All right, I am obliged.
- 13 A. Also I suppose to point out that the previous misconduct
- in this case is, whilst not relating to a restraint, it
- 15 is about behaviour towards service users and showing
- 16 a really kind of derogatory approach to that.
- 17 Q. Yes. And indeed failing to cooperate with
- 18 an investigation?
- 19 A. Yes.
- 20 Q. A quite proper investigation, clearly.
- 21 If we can go back, then, please to your submission,
- that's SSC-000000046. This will be, I think, page 18 by
- 23 now.
- 24 LADY SMITH: We were just looking at page 18 before.
- 25 MR SHELDON: Yes, so down to the next one, please.

- 1 LADY SMITH: That will be page 19, is it?
- 2 MR SHELDON: Yes.
- 3 LADY SMITH: For another, it starts with another Rossie
- 4 case?
- 5 MR SHELDON: Yes. I was going to move on, my Lady, from
- 6 these examples --
- 7 LADY SMITH: Certainly.
- 8 MR SHELDON: -- and look at the other categories.
- 9 Scrolling down again to the next page, please.
- 10 LADY SMITH: You will need page 20, I think, for that, will
- 11 you?
- 12 MR SHELDON: Thank you, my Lady.
- 13 LADY SMITH: For category 2.
- 14 MR SHELDON: This is category 2 cases. Referrals still
- 15 open.
- We can see there that there is a range of
- 17 establishments. Scrolling down the list of
- 18 organisations --
- 19 LADY SMITH: Actually, Mr Sheldon, just seeing the time,
- I think so as to give the stenographers a breather, if
- 21 it works for you, Maree, I will take the short break
- 22 now.
- 23 MR SHELDON: Of course, but I am very nearly finished, my
- 24 Lady.
- 25 LADY SMITH: I see that, but let's just have a quick

- 1 breather anyway.
- 2 (3.06 pm)
- 3 (A short break)
- 4 (3.15 pm)
- 5 LADY SMITH: Are you ready for us to carry on, Maree?
- 6 A. Yes, thank you.
- 7 LADY SMITH: Thank you.
- 8 Mr Sheldon.
- 9 MR SHELDON: Thank you, my Lady.
- 10 Maree, we have been looking at some examples of
- 11 decisions, sanction decisions. I had asked you before
- 12 that about officers who make some of the decisions and
- 13 who they were. I should have asked you at the time
- 14 about panels. Who are the panels? What is the
- 15 discussion? Who is on them?
- 16 A. So since 2017 we have a legally qualified chair, a lay
- 17 member and a social service member. So somebody who has
- 18 a background from the particular register part that the
- 19 worker is registered on. The lay members are just
- 20 recruited from general background. The legally
- 21 qualified chairs are obviously solicitors and advocates
- 22 in practice.
- 23 Prior to 2017 we had a different make up, where
- 24 there was a lay chair, a lay member, a social service
- 25 member and then, separately, there was a legal adviser

- 1 who would provide legal advice to the panel, but not be
- 2 part of decision making. So in the decisions you have
- 3 before you see a range of those different constitutions
- 4 and the decisions reflect slightly different styles due
- 5 to that.
- 6 Q. All right. Should we have the impression, then, that
- 7 the move to this particular format of panel has produced
- 8 more consistency of decision making, or at least of the
- 9 format of decision making?
- 10 A. Yes, and also I think probably faster decision making,
- 11 because the legally qualified chair has certain skills.
- 12 Q. It doesn't always necessarily follow, Maree.
- 13 Who presents the case before the panel?
- 14 A. It is normally one of our solicitors, but sometimes it
- is an external solicitor if we do instruct externally.
- 16 Q. All right, thank you.
- 17 We were looking at the last part of your report, and
- 18 we were moving on to the category of referrals which are
- 19 still open and being investigated. You have listed,
- 20 I think, 17 examples there. Just looking down the list
- 21 of organisations involved, I think I am right in saying
- 22 that these are all establishments/organisations that
- 23 provide secure care, is that right?
- 24 A. Yes, that's right.
- 25 Q. I suppose we can perhaps speculate that that is one

- 1 reason why we have this disproportionate number of
- 2 referrals in this sector of residential child care,
- 3 because of the kind of challenging behaviours that we
- 4 have seen in some of the panel decisions?
- 5 A. Yes, I think that is right and I think is what our data
- 6 is showing, yes.
- 7 Q. Thank you.
- 8 You don't have any reason to think that there is
- 9 a difficulty with the workforce?
- 10 A. No, nothing that we are aware of.
- 11 Q. All right. On the face of it, it seems to be the work
- 12 rather than the workforce?
- 13 A. Yes, that's right.
- 14 Q. All right. Is that something that you keep under
- 15 review?
- 16 A. Yes, we are trying to get better at examining our data
- 17 and understanding the reasons behind things like there
- 18 being a higher number of referrals in this area.
- 19 Q. Thank you very much.
- 20 Again just looking down the list of case
- 21 descriptions, we have allegations of sexual assault,
- 22 an allegation of failing to report, self-injuring
- 23 behaviour, self-harming behaviour, an allegation of
- 24 abuse and assault, verbal abuse and assault, again
- 25 assault, inappropriate touching, an allegation of

- supplying a young person with illegal substances,
- inappropriate restraint, assault, restraint, assault.
- Moving over, that next one, alleged bullying,
- 4 assault, unauthorised contact with a former resident,
- 5 allegations of inappropriate possibly sexualised
- 6 behaviour, and an incident of a worker being charged by
- 7 police with a serious sexual offence.
- 8 It is quite a range of possible issues there?
- 9 A. Yes, and I think many of these are currently either with
- 10 the police or with the Fiscals.
- 11 Q. I was just about to ask you that. The nature of the
- 12 allegations, many of them anyway, are such that one
- 13 would expect that?
- 14 A. Yes, that's right.
- 15 Q. All right.
- 16 Again, and I think you have given evidence about
- 17 this before, that almost all the referrals, certainly
- 18 the bulk of them, are from employers?
- 19 A. Yes, that's right. I think, well, employers do have
- 20 a statutory responsibility to make referrals to us in
- 21 particular circumstances, and it is an area that I think
- 22 the Care Inspectorate are very good at ensuring through
- 23 their work that employers do appropriately make
- 24 referrals to us.
- 25 Q. Just looking down at category 3, the referrals received

- in respect of workers employed by the City of Edinburgh
- Secure Services, these were the ones closed without
- 3 a sanction, and you told us something about that
- 4 earlier. These are all cases closed, but I think it
- 5 seems from category 2 that there are still Edinburgh
- 6 Secure Services cases extant?
- 7 A. Yes, that's right.
- 8 Q. They are still being investigated?
- 9 A. Yes, I think there are two of them, aren't there. Yes,
- 10 two.
- 11 Q. I think there are examples of cases arising from all the
- 12 different still operating secure services?
- 13 A. Yes.
- 14 MR SHELDON: Maree, those are all the questions and issues
- 15 that I have. Unless my Lady has any further questions
- 16 to ask, then thank you very much for your evidence
- 17 today.
- 18 A. Thank you.
- 19 Thank you, my Lady.
- 20 LADY SMITH: It just remains for me to thank you, Maree, so
- 21 much. Thank you for bearing with me with my questions
- 22 being tossed at you without any warning. It has been
- 23 really helpful to hear from you and hear the examples
- you have been able to give us to illustrate some of the
- 25 points you have been making, and also that you have

- 1 provided us with such a neat, succinct, but rich, if
- I can put it that way, report to help with your evidence
- 3 today.
- 4 Thank you so much.
- 5 A. Thank you.
- 6 LADY SMITH: I am now able to let you go.
- 7 A. Thank you.
- 8 (The witness withdrew)
- 9 LADY SMITH: Obviously no more evidence today, Mr Sheldon --
- 10 MR SHELDON: No, my Lady.
- 11 LADY SMITH: -- I think what you trailed earlier in the
- 12 week. But 10 o'clock tomorrow morning we have?
- 13 MR SHELDON: 10 o'clock tomorrow I am handing the baton over
- 14 to Mr Peoples for tomorrow.
- 15 LADY SMITH: Thank you very much indeed.
- 16 I think, Mr Peoples -- do you have a microphone
- 17 there?
- 18 MR PEOPLES: Yes.
- 19 LADY SMITH: If you can just confirm tomorrow?
- 20 MR PEOPLES: Dr Chiswick and a read in of one other witness.
- 21 LADY SMITH: That may run into tomorrow afternoon, depending
- on how long Dr Chiswick takes?
- 23 MR PEOPLES: I think it could do.
- 24 LADY SMITH: Very well.
- 25 Thank you very much. I will rise now until

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1
        10 o'clock tomorrow morning.
     (3.23 pm)
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       (The hearing adjourned until 10.00 am the following day)
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6	Ques	tions	from Mr	Sheld	on .		 	• • •	 ٠.	 2	>
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